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RUSHMOOR BOROUGH COUNCIL

CABINET

to be held remotely on **Tuesday, 16th March, 2021 at 7.00 pm**

To:

Cllr D.E. Clifford, Leader of the Council Cllr K.H. Muschamp, Deputy Leader and Customer Experience and Improvement Portfolio Holder

Cllr Marina Munro, Planning and Economy Portfolio Holder Cllr A.R. Newell, Democracy, Strategy and Partnerships Portfolio Holder Cllr M.L. Sheehan, Operational Services Portfolio Holder Cllr P.G. Taylor, Corporate Services Portfolio Holder Cllr M.J. Tennant, Major Projects and Property Portfolio Holder

Enquiries regarding this agenda should be referred to Chris Todd, Democracy and Community, on 01252 398825 or e-mail: chris.todd@rushmoor.gov.uk

AGENDA

1. **MINUTES** – (Pages 1 - 8)

To confirm the Minutes of the meetings held on 16th and 23rd February, 2021 (copies attached).

2. **RUSHMOOR FOOD HUB** – (Pages 9 - 16)

(Cllr Adrian Newell, Democracy, Strategy and Partnerships Portfolio Holder / Cllr Martin Tennant, Major Projects and Property Portfolio Holder)

To consider Report No. DCS2102 (copy attached), which sets out a proposal to establish a Rushmoor Food Hub.

3. **RUSHMOOR HOMES LIMITED - BUSINESS PLAN 2021-2026** – (Pages 17 - 80) (Mr Paul Shackley, Chief Executive)

To consider Report No. CEX2101 (copy attached), which sets out a five-year business plan for the Council's local housing company, Rushmoor Homes Limited, for approval.

CABINET

Meeting held remotely on Tuesday, 16th February, 2021 at 6.00 pm.

Voting Members

Cllr D.E. Clifford, Leader of the Council

Cllr Marina Munro, Planning and Economy Portfolio Holder Cllr A.R. Newell, Democracy, Strategy and Partnerships Portfolio Holder Cllr M.L. Sheehan, Operational Services Portfolio Holder Cllr P.G. Taylor, Corporate Services Portfolio Holder Cllr M.J. Tennant, Major Projects and Property Portfolio Holder

An apology for absence was submitted on behalf of Cllr K.H. Muschamp.

The Cabinet considered the following matters at the above-mentioned meeting. All executive decisions of the Cabinet shall become effective, subject to the call-in procedure, from **1st March**, **2021**.

49. **MINUTES** –

The Minutes of the meeting of the Cabinet held on 19th January, 2021 were confirmed.

50. REVENUE BUDGET, CAPITAL PROGRAMME AND COUNCIL TAX LEVEL -

(Cllr Paul Taylor, Corporate Services Portfolio Holder)

The Cabinet considered Report No. FIN2106, which made recommendations on the budget, Council Tax requirement and proposals for budget savings for 2021/22. Members noted that the Report had been republished prior to the meeting to provide corrected brought forward balances in respect of the Stability and Resilience Reserve and other earmarked reserves/prior year grants.

The Cabinet was reminded that the budget framework had been approved at its meeting on 13th October, 2020. The prospects for the Medium Term Financial Strategy, in the context of ongoing pressures caused by the impact of Covid-19, had been considered at the Cabinet meeting on 8th December, 2020. Members were advised that the Report had been prepared on the basis that there would be no change to the provisional local government finance settlement figure, which had been confirmed on 4th February, 2021 but had been subject to a Parliamentary debate on 10th February, 2021. The Medium Term Financial Strategy continued to provide a risk-based General Fund balance of £2 million being the minimum expected level for total working balances. The Cabinet was advised that, despite the uncertainties around levels of Government funding and the risks around Brexit and the general economic position, the Council had been able to prepare a sound budget that maintained services to residents. It was confirmed that the budget would also provide a platform for the Council to address future challenges.

The Capital Programme of £38.510 million in 2021/22 was set out in Appendix 3 of the Report. It was explained that the Capital Programme was focussed on delivering

against the Council's key priority of town centre regeneration, with further schemes aimed at enhancing the delivery of core services through improvement and enhancement of assets. The main areas where the Council would be facing increased levels of risk and uncertainty over the medium term were set out in Section 8 of the Report. Members were informed that the most significant risks were the uncertainty around the level of local government funding provided by central government, especially in light of the implementation of the Fair Funding Review and ongoing pressures caused by Covid-19. In discussing the details of the Report, it was confirmed to Members that the business case for the provision of a visitor centre at the Southwood Country Park would be submitted to the Cabinet for approval over the following months.

The Cabinet

- (i) **RECOMMENDED TO THE COUNCIL** that approval be given to:
 - (a) the Medium Term Financial Strategy, as set out in Appendix 1 of Report No. FIN2106;
 - (b) the additional items for inclusion in the budget, as set out in Appendix 2 of the Report;
 - (c) the Council Tax requirement of £6,927,715 for this Council;
 - (d) the Council Tax level for Rushmoor Borough Council's purposes of £214.42 for a Band D property in 2021/22;
 - (e) the Capital Programme, as set out in Appendix 3 of the Report;
 - (f) the Strategy for the Flexible Use of Capital Receipts, as set out in Appendix 4 of the Report;
 - (g) the balances and reserves position, including proposed reserve transfers for 2021/22, as set out in Section 5 of the Report; and
- (ii) RESOLVED that authority be delegated to the Council's Section 151 Officer, in consultation with the Leader of the Council and the Corporate Services Portfolio Holder, to make any necessary changes to the General Fund Summary arising from the final confirmation of the Local Government Finance Settlement and the Business Rates Retention Scheme estimates.

51. ANNUAL TREASURY MANAGEMENT STRATEGY AND ANNUAL NON-TREASURY INVESTMENT STRATEGY 2021/22 -

(Cllr Paul Taylor, Corporate Services Portfolio Holder)

The Cabinet considered Report No. FIN2104, which set out the Council's proposed Treasury Management Strategy and Non-Treasury Investment Strategy (Investment Strategy) for 2021/22, along with the Minimum Revenue Provision Statement. Members were reminded that the main purposes of the treasury management operation were to ensure that cash flow was adequately planned and to provide funding for the Council's capital plans. The Council's investment advisers,

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Arlingclose, had recommended that the Council should diversify its investment risk wherever possible. Members were also informed that the Council's investment holdings remained significant and that the accumulating debt in this respect would result in a need to incur some further borrowing to service the Council's capital expenditure in future years.

The Cabinet RECOMMENDED TO THE COUNCIL that approval be given to:

- (i) the Treasury Management Strategy 2021/22 and Annual Borrowing Strategy 2021/22, as set out in Appendix A of Report No. FIN2104;
- (ii) the Annual Non-Treasury Investment Strategy 2021/22, as set out in Appendix B of the Report; and
- (iii) the Minimum Revenue Provision Statement 2021/22, as set out in Appendix C of the Report.

52. ANNUAL CAPITAL STRATEGY 2021/22 -

(Cllr Paul Taylor, Corporate Services Portfolio Holder)

The Cabinet considered Report No. FIN2105, which set out the Council's Capital Strategy for 2021/22, which included the Prudential Indicators for Capital Finance. Members were informed that this Report complemented the Annual Treasury Management Strategy Report that had been considered earlier in the meeting.

Members were reminded that the purpose of the Capital Strategy was to give an overview of how the Council's capital expenditure, capital financing and treasury management activities contributed to the provision of local services, along with an overview of how associated risks would be managed and the implications for future financial sustainability.

The Cabinet RECOMMENDED TO THE COUNCIL that approval be given to the Capital Strategy for 2021/22 to 2023/24 and Prudential Indicators for 2021/22, as set out in Appendix A of Report No. FIN2105.

53. COUNCIL BUSINESS PLAN PROJECT PROGRESS REPORT: OCTOBER - DECEMBER 2020/21 -

(Cllr Adrian Newell, Democracy, Strategy and Partnerships Portfolio Holder)

The Cabinet received Report No. ACE2101, which set out progress in delivering the Council Business Plan projects during the third quarter of 2020/21. Members were reminded that, following a recent change in reporting arrangements, only projects which were either completed during Quarter 3 or were not on track at the end of Quarter 3 would be included in the report. Members were informed that the majority of projects had been identified as making good progress and details of these could be found on the Council's website (www.rushmoor.gov.uk/councilplan). Overall, good progress was being made against an ambitious programme of work, taking account of the impact of the current pandemic and ongoing resource constraints.

The Cabinet NOTED the progress made towards delivering the Council Business Plan, as set out in Report No. ACE2101.

54. ALDERSHOT MILITARY CONSERVATION AREA - ADOPTION -

(Cllr Marina Munro, Planning and Economy Portfolio Holder)

The Cabinet considered Report No. EPSH2104, which set out a proposed appraisal and management plan, following a review of the Aldershot Military Conservation Area.

Members were informed that a consultation had been carried out on the draft appraisal and six responses had been received. A response from Savills, on behalf of Grainger PLC, stated that the proposed removal of playing fields and open space to the west of the A325 Farnborough Road from the Conservation Area would be at odds with the appraisal, which had identified the importance of open spaces as a key feature of the Conservation Area. It was, therefore, proposed that these areas should Be included within the boundary of the Conservation Area.

The Cabinet RESOLVED that the Aldershot Military Conservation Area Appraisal and Management Plan, to include the historic playing fields to the west of the A325 Farnborough Road within the Conservation Area, as set out in Appendix 1 of Report No. EPSH2104, be approved.

The Meeting closed at 6.38 pm.

CLLR D.E. CLIFFORD, LEADER OF THE COUNCIL

CABINET

Meeting held remotely on Tuesday, 23rd February, 2021 at 6.00 pm.

Voting Members

Cllr D.E. Clifford, Leader of the Council Cllr K.H. Muschamp, Deputy Leader and Customer Experience and Improvement Portfolio Holder

Cllr Marina Munro, Planning and Economy Portfolio Holder Cllr A.R. Newell, Democracy, Strategy and Partnerships Portfolio Holder Cllr M.L. Sheehan, Operational Services Portfolio Holder Cllr P.G. Taylor, Corporate Services Portfolio Holder Cllr M.J. Tennant, Major Projects and Property Portfolio Holder

The Leader of the Council (Cllr D.E. Clifford) invited the Leader of the Labour Group (Cllr K. Dibble) to attend and contribute to the meeting.

The Cabinet considered the following matters at the above-mentioned meeting. All executive decisions of the Cabinet shall become effective, subject to the call-in procedure, from **8th March**, **2021**.

55. LEISURE CONTRACT - ARRANGEMENTS FROM APRIL, 2021 –

(Cllr Maurice Sheehan, Operational Services Portfolio Holder)

The Cabinet considered Report No. OS2101, which set out a range of options for the Council's Farnborough Leisure Centre and Aldershot Indoor Pools Complex, following the expiry of the contract with Places for People Leisure on 31st March, 2021. The Chairman welcomed Mrs Katherine Everard, Committee Member of Rushmoor Indoor Bowling Club and Cllr C.P. Grattan, on behalf of the Council's Labour Group, both of whom had requested to address the Cabinet on this issue.

The Cabinet heard from Mrs Everard, who was speaking on behalf of the Rushmoor Indoor Bowling Club. Mrs Everard brought the Cabinet's attention to the written representations that had been submitted. Mrs Everard raised further points including:

- that the absence of a leisure centre in Farnborough town centre would adversely affect footfall in the town centre generally;
- that the indoor bowling facility and leisure centre contributed positively towards the Council's priorities relating to health and wellbeing;
- that the Club considered there was a lack of evidence in relation to the case for the leisure centre not reopening; and
- that the Club felt that little progress had been made towards the identification of an alternative site for an indoor bowling facility, following the closure of the existing facility.

The Cabinet then heard from Cllr Grattan, who was speaking on behalf of the Council's Labour Group. Cllr Grattan requested that, should the decision be made not to reopen the leisure centre, that all clubs currently connected to the leisure centre would be given every practical assistance to find alternative facilities. The Group also considered that, in that circumstance, any staff employed by the Farnborough Leisure Centre would be treated sensitively and the redeployment would be considered wherever possible.

The Report was presented by Cllr M.L. Sheehan, Operational Services Portfolio Holder. Members were informed that the leisure sector had been severely affected by Coronavirus restrictions and that Government guidance in relation to transition from lockdown indicted that leisure centres would not be allowed to reopen for a further six to nine months. Negotiations had taken place with People for Places Leisure in relation to a further extension to the contract to open and operate the Farnborough Leisure Centre once this was allowed but it was considered that this option carried unacceptable financial risks to the Council. Negotiations had also taken place with Places for People Leisure over the reopening and operation of the Aldershot Indoor Pools Complex, once this was allowed. Details of the negotiation processes were contained within the Report. Members were reminded that the Council was in the process of carrying out a feasibility study for a new combined Leisure Centre and Civic Hub within the Farnborough Civic Quarter development site. The Portfolio Holder stated that the Council would work towards the Aldershot Lido opening for the 2021 season, subject to the Government's restrictions in place at that time.

The Council's Chief Executive informed Members that a petition of 2,741 signatures against the leisure centre not reopening had been received. Whilst this did not meet the requirements contained within the Council's Constitution to be considered under the Petitions Scheme, the Cabinet would have regard to this and the queries raised by the petitioner would be answered in full.

Cllr K. Dibble, Leader of the Council's Labour Group, was invited to address the meeting and endorsed the comments made previously by Cllr Grattan in terms of clubs connected to the Farnborough Leisure Centre and the staff employed there.

The Cabinet then considered the matters in the Exempt Appendices A and B of the Report. During this discussion, the public were excluded from the meeting to avoid the disclosure of exempt information within Paragraph 3 of Schedule 12A to the Local Government Act, 1972 (information relating to financial or business affairs).

In discussing the options, Members raised queries in many areas, including the management costs of running the facilities, the financial implications of bringing forward the demolition and reprovision of the Farnborough Leisure Centre and the income sharing arrangements with Places for People Leisure for the Aldershot Indoor Pools Complex. In deciding to not reopen the Farnborough Leisure Centre and to award a three-year contract to Places for People Leisure to run the Aldershot Indoor Pools complex, Members expressed regret at the temporary loss of this important facility in Farnborough. It was felt, however, that these decisions were in the best interests of Rushmoor's Council Taxpayers.

The Cabinet RESOLVED that

- (i) in light of the current position with the leisure market and the increased costs and other risks associated with the operation of the Farnborough Leisure Centre, the ongoing closure of the facility at the end of the existing contract, as set out in Report No, OS2101, be approved, with Council taking action to bring forward the demolition and reprovision of a new leisure facility on the Farnborough Civic Quarter site;
- (ii) the allocation of £100,000 from the Service Expenditure (Contingency) provision and inclusion as an additional item in the 2021/22 revenue budget, subject to approval of the Council's budget at the Council meeting on 25th February, 2021, be approved, to meet the costs associated with the end of the contract, including decommissioning, security and preparation for demolition; and
- (iii) the option to enter into a contract with Places for People Leisure to operate the Aldershot Indoor Pools Complex, on the terms set out in the Restricted Minute appended, be approved.

The Meeting closed at 6.59 pm.

CLLR D.E. CLIFFORD, LEADER OF THE COUNCIL

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CABINET 16th March 2021

COUNCILLOR ADRIAN NEWELL DEMOCRACY, STRATEGY AND PARTNERSHIPS PORTFOLIO HOLDER

COUNCILLOR MARTIN TENNANT MAJOR PROJECTS AND PROPERTY PORTFOLIO HOLDER

KEY DECISION: No

REPORT NO. DCS2102

RUSHMOOR FOOD HUB

SUMMARY AND RECOMMENDATIONS

The response and process for recovery from Covid conditions have enabled the Council to explore community-led approaches to sustainable food provision via increasing community capacity and strengthening partnership working.

Over the past year, the Council has been working with a range of partners and local volunteers to develop a new, sustainable, collaborative approach to food provision, specifically through:

- The development of a local food partnership
- Provision of a community store St Johns Hall, Windsor Way, Aldershot
- Provision of community larders and fridges Aldershot
- Understanding future provision for Farnborough and North Camp

The project is moving forward well and is being finalised for implementation over the next couple of months. As a consequence, the Cabinet is recommended to:

- i) Endorse the establishment of a Rushmoor Food Hub on the basis set out in this Report; and
- ii) Approve the provision of 90% rent relief for a two-year period in relation to a lease from the Council for the period until 31st March 2023.

1 INTRODUCTION

- 1.1 Covid has been the catalyst for bringing together an increased community awareness of local needs, and a willingness in local supermarkets to provide donations and reduce food waste. These conditions have enabled the Council to explore community-led approaches to sustainable food provision via increasing community capacity and strengthening partnership working.
- 1.2 The development of a charitable partnership is pivotal to coordinating an effective response to Covid and ensuring a community led approach to sustained food provision in the Borough. The aim of the partnership is to encourage and support community food provision across the Borough, focused

on principles such as reducing food waste, reducing stigma, connecting communities and raising nutritional awareness

2 BACKGROUND

- 2.1 Setting up the partnership forms part of the Council's Covid recovery work and overlaps with the Supporting Communities Strategy, particularly around the priorities of addressing economic hardship, physical and mental health and connecting communities. The focus on reducing waste through sharing or exchange mechanisms also closely aligns with the Council's Climate Change Strategy and Action Plan.
- 2.2 A key responsibility of the partnership will be to support its members to selfsustain initiatives through grant funding, local sponsorship and donations. There will be no Council obligation to provide regular support once the partnership is established and existing ring-fenced grants are transferred. In line with this, the partnership will run the community store site like a business as part of its responsibilities across the Borough.

3 COMMUNITY FOOD PARTNERSHIP

- 3.1 Work to establish a community food partnership as a Charitable Incorporated Organisation (CIO) is progressing. Two founding trustees have been identified, who have been instrumental in developing the approach for Aldershot so far. The remaining three trustee roles are being recruited to during March 2021. The board will strive to reflect Rushmoor's communities in its diversity. A group of volunteers has already been established to provide wider support.
- 3.2 Once the board of trustees is formed, work to register the partnership as a CIO with the Charities Commission can progress. Once submitted, the application will be determined within 30 days so the partnership could be established by early May 2021.
- 3.3 It is anticipated that the partnership will be structured as an association. This is a membership structure with an overarching board of trustees who are elected for set terms based on the votes of members. The Council could become a member alongside Rushmoor Voluntary Services, if desired. It will continue to perform the locally trusted role to ensure existing grant obligations are met.

4 THE ALDERSHOT COMMUNITY STORE

4.1 A site has been located at the former St. John's Ambulance headquarters on Windsor Way which offers a positive interim use for a vacant Council-owned property in the short-term until the site transfers to Rushmoor Homes Ltd. This would allow the Council-run Food Hub to move out of Princes Hall to start the development of the community-led Aldershot Community Store, offering choice, fresh food and the chance for people to "give back" if they can/want to. The site is well-located and offers fantastic space to develop broader outreach work involving a range of services from local organisations such as Citizen's Advice, NHS health services, etc. There is also potential to run a Men's Shed and offer skills and employment opportunities from the site, both of which are in the Supporting Communities Action Plan.

- 4.2 The set-up for this site is being seed-funded by dedicated grants for food provision under Covid-19. Links have already been established with Morrisons and The Co-Op and the Council is in discussions with the Trussell Trust about working together going forward.
- 4.3 The site at Windsor Way is Council-owned so compliance works have been identified and instructed. These works have been agreed with consideration to minimise the cost in proportion to the short-term lease. Draft heads of terms for the lease are complete and pending agreement. Work by Legal to draft the lease is pending approval of the project by the Cabinet.
- 4.4 Once established, a community food partnership charity will become the tenant, entering into a short-term lease with the Council for an approximate period of two years. A Tenancy at Will may be required depending on timescales with the Charity Commission, after which the lease can be assigned to the partnership. The lease stipulates a break clause of four months' notice for both parties to terminate the agreement and for the tenant to vacate the site. This includes the option for the tenant to vacate without carrying out any works deemed to be uneconomical. In this eventuality, the lease will terminate subject to all other lease conditions having been met.
- 4.5 The site is likely to be managed through a part-time paid role, funded via grants. All other work will be carried out by volunteers.
- 4.6 The seeking of planning permission for a Change of Use has been approved by the Portfolio Holder for Democracy, Strategy and Partnerships and is planned for determination at the Development Management Committee in March 2021. Rate Relief will be considered once the liability has been assigned.
- 4.7 The partnership will provide an important service to the community and support a number of the Council's strategic priorities. Whilst it is in its infancy and reliant on volunteers and grants, it is recommended that the Council approve the provision of 90% rent relief for a two-year period until 31st March 2023.
- 4.8 After this period, and upon the termination of the lease, options to relocate the Community Store, including within the Union Yard redevelopment, are being considered. This would allow a long-term focus on a broader community-led hub model not only providing food support but continuing to develop increasingly innovative and transformational initiatives to benefit local people, such as low waste packaging.

5 ALDERSHOT COMMUNITY LARDERS

5.1 Park Church in Church Lane East, Aldershot is progressing well with its plan to open a community larder which will be located at the church car park. Anticipated opening is in April 2021.

- 5.2 Aldershot Town Football Club is also on-board and looking to be set up for a larder when they can welcome fans back to the ground.
- 5.3 Both sites are eligible for one-off seed funding from dedicated grants for food provision under Covid-19. On-going costs will be met through local sponsorship, fundraisers and grant funding.

6 PROVISION FOR FARNBOROUGH AND NORTH CAMP

- 6.1 Work is in early stages in Farnborough and North Camp, but there is healthy interest from individuals, businesses, organisations and charities alike following community responses to the pandemic. Once established, the partnership will seek to develop work in this area.
- 6.2 As with Aldershot, seed funding is available from existing dedicated grants for food provision under Covid-19. Additionally, on behalf of the partnership, the Council has been successful in securing additional funding from the Connect4Communities Winter Grant Scheme. This will be ring-fenced to seed-fund community initiatives predominantly for Farnborough and North Camp.

7 FINANCIAL ISSUES

- 7.1 The Government has been very supportive to communities during the pandemic in the provision of food and essential supplies to those that are clinically extremely vulnerable and those in need. Funding streams have been provided at certain times to support this work which have included allocations through DeFRA and Hampshire Connect4Communities. Like many authorities, Rushmoor is seeking to develop a longer-term solution for providing support with these monies but to include a focus on education and encouraging individual responsibility. The resources are targeted at set up and to enable the first two years of operation of the CIO. A copy of the indicative budget is set out in the Annex to this report, but the annual expenditure budget will need to be determined by the CIO once it is established.
- 7.2 The Council's current policy on rent relief is for a maximum rent relief level of 90% for voluntary organisations using the Council's land/premises with the Head of Regeneration and Property authorised in consultation to negotiate appropriate rents at lease renewals. For this project it is proposed to grant 90% rent relief for the first two years to support the partnership to get up and running and this will be formalised in the agreement. An application will also be made for rate relief once the CIO is established.
- 7.3 The arrangements for how rent relief is accounted for across the Council's properties and budgets will be reviewed during 2021/22 to promote transparency and best practice.

8 RISKS

- 8.1 The risk to the Council is low. There will be no obligation to provide regular support once the partnership is established and existing ring-fenced grants are transferred.
- 8.2 The partnership will run the community store site like a business as part of its responsibilities across the Borough and to its members. This includes agreement for the landlord and tenant to discuss any arising major works needed to the site during the lease that may be uneconomical for the partnership to take on. In this eventuality, the lease allows the tenant to terminate the agreement using the stated notice period, without any obligation to carry out the works. The site would then return fully to the Council until its transfer to Rushmoor Homes Ltd.
- 8.3 The Council may wish to consider a role on the partnership board to provide strategic support and maintain involvement. This may help to mitigate any future risks.

9 EQUALITIES

9.1 The make-up of the partnership board will strive to reflect Rushmoor's diverse communities. The Council will carry out an equalities impact assessment.

10 CONCLUSIONS

10.1 The response to the pandemic has shown that the Borough has active and resilient communities. The Rushmoor Food Hub and associated projects seek to utilise the enthusiasm and collaboration with local communities and partners to complement the Council's community leadership role. The officers have provided briefings for the Portfolio Holder and the Covid-19 Recovery Champion who has supported the approach. The approach taken in the response to and recovery from the pandemic has been to provide help where needed but also to encourage and support residents to help themselves wherever possible. This is encapsulated by the work around local food provision.

ADRIAN NEWELL PORTFOLIO HOLDER FOR DEMOCRACY STRATEGY AND PARTNERSHIPS

MARTIN TENNANT PORTFOLIO HOLDER FOR MAJOR PROJECTS AND PROPERTY

CONTACTS

Report Author: Hannah Shuttler

Head of Service:Andrew ColverHead of Service:Paul Brooks

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ANNEX 1

RUSHMOOR FOOD HUB - FINANCES

INCOME:		
DeFRA grant	Government grant for food, essential supplies and associated infrastructure	£64,000.00
Hampshire	Predominantly ringfenced for developing	£24,000.00
Connect4Communities	initiatives in Farnborough and North Camp	
winter grant		
RVS grant	Ring-fenced for community store fit-out	£3,000.00
	TOTAL:	£91,000.00
SET-UP COSTS:		
Planning fees for communi	ty store	£462.00
Legal fees for community s		£360.00
Contribution to community		£3,690.00
Community store fit-out (a		£4,000.00
Community store voluntee	r training <i>(approx.)</i>	£300.00
Seed funding to Park Church Community Larder		
Seed funding to ATFC Community Larder/Fridge (approx.)		£2,000.00
Seed funding for Community Larders/Fridges and stock in Farnborough and		£24,000.00
North Camp		
	TOTAL:	£38,628.00
ANNUAL EXPENDITURE (co		
Rent (approx. and pending		£800.00
Business Rates (80% mand 20% top-up)	atory charitable relief and potential discretionary	Nil
Buildings insurance (appro	x.)	£160.00
Other applicable insurance	es (approx.)	£200.00
Health and safety compliance checks (approx.)		
Utilities (approx.)		£2,000.00
Staffing (approx.)		£15,000.00
Provision of food and esse	ntial supplies and support for users (Provisional)	£4,000.00
Ongoing staff/volunteer training and development		£1,000.00
Contingency – Maintenanc	e	£1,500.00
	TOTAL:	£26,016.00

Note: Estimated annual budget based on years 1 and 2 and subject to agreement by the CIO

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CABINET

PAUL SHACKLEY CHIEF EXECUTIVE

16 MARCH 2021

KEY DECISION - NO

REPORT No. CEX2101

RUSHMOOR HOMES LTD (RHLtd) - BUSINESS PLAN 2021-2026

SUMMARY AND RECOMMENDATIONS

This report presents the second business plan for RHLtd. approved at the Board Meeting on 3 March 2021, covering the period 2021 – 2026 and the first Shareholder Report covering the first six months of RHLtd's operation.

Cabinet is requested to recommend to Council that it

- Approves business plan of RHLtd. 2021 –2026
- Delegates authority to the Chief Executive to approve any variations in the delivery methods used to achieve the outcomes of this business plan provided they can be achieved within the budget approved.
- Notes the funding required to finance the company's operations and acquisition and development programme.

And to

Note the Shareholder Report covering the first six months of RHLtd's operation.

1.0 INTRODUCTION

- 1.1 The Company was incorporated on 22nd April 2020. It is a company wholly owned by the Council.
- 1.2 Under procedures agreed when the company is required annually to prepare a rolling five-year business plan for the Council's approval.
- 1.3 The governance arrangements for the company require a half year report on progress against the business plan to be submitted to the Council's Shareholder representative, the Chief Executive.
- 1.4 This report presents the business plan for 2021/22 to 2025/26 and the 6-month report submitted to the Council's Shareholder representative which has been included.
- 1.5 This is a key decision due to the level of investment required.

2.0 BACKGROUND

- 2.1 Since its incorporation the Company has made significant progress:
 - Held regular Board meetings
 - Procured a managing agent to deal with the letting and management of its properties
 - Procured legal advisors
 - Prepared to take a transfer from the Council of two properties
 - Prepared a planning application for one site for development.
 - Prepared its branding
- 2.2 There have been challenges, particularly around the impact of Covid-19 but also around site issues, resources available to support the company and a pause following changes to the Public Works Loan Board Lending terms to allow officers to work through the implications for the Council.
- 2.3 A summary of the first six month's activity is included in its first report to its Shareholder which is attached (Appendix 1).
- 2.4 The Business Plan 2021-2026 summarises the outcomes of the first year of trading and looks forward over the next five years. It is attached at appendix two.

3.0 PROPOSAL

3.1 The second business plan which has been prepared to cover activity for the period 2021-2026 includes a programme for the delivery of 59 homes based mainly on acquiring properties and sites from the Council.

Key Changes

- 3.2 This second business plan varies from the first in the in several areas.
 - There is a delay in the delivery timetable this is due to a number of issues, Covid-19, challenging site issues to be resolved before transfers to RHLtd, more realistic project planning following assessment of workstreams and resources as part of the Council's work to strengthen programme and project management.
 - The indicative programme now yields 59 units rather than 57 following the
 - Addition of two units to the programme resulting from a proposed acquisition of a property in third party ownership and conversion to two flats.
 - o Addition of a potential six units at Windsor Way, Aldershot
 - Loss of 2 units from the programme as site proposals were developed further to provide a fully planning policy compliant scheme.
 - Consequential changes to the funding profile, increasing the overall peak debt level by just under £1m to £12.696m and delaying repayment of loans from year 44 to year 45.

The programme

- 3.3 The current list of sites and indicative delivery programme is included within the Business Plan (Appendix 2). This programme drives the financial modelling used to calculate the funding required from the Council to achieve the target number of homes.
- 3.4 The first two properties to be purchased by the Company from the Council are 12 Arthur Street and 154 Ship Lane. Together these will produce four homes for letting in a short timescale.
- 3.5 A planning application for a development on the combined sites at land adjacent to 3a Arthur Street and 69 Victoria Road has been prepared and will be submitted for planning permission by the end of this financial year following successful pre-application discussions. In light of the progress of the project, permission for the Council to dispose of the sites to the Company will be sought in due course. The Council can achieve best consideration for the land while achieving the objectives it has for the Company by disposing of the land at the market value for the proposed purpose (private rent) and an overage clause.
- 3.6 The next sites programmed to be prepared and delivered are: land at Churchill Crescent, Farnborough; and 237 High Street, Aldershot which should both deliver units in 2022/23. The complexities of delivery of these sites mean that a separate report will be submitted to Cabinet for approval in due course.

Financial modelling

- 3.7 The financial model reflects the development programme timetable. The model's general assumptions are updated six-monthly. As scheme proposals become more detailed and site-specific information becomes available, this is used in the model.
- 3.8 The model produces financial information that shows the funding required from the Council. The latest model indicates the need to borrow approximately £12.148m to fund expenditure in creating the property portfolio over the period to 2025/26.

Financing Requirement	2020/21 (£m)	2021/22 (£m)	2022/23 (£m)	2023/24 (£m)	2024/25 (£m)	2025/26 (£m)
Financing required						
for period	0.771	5.436	4.862	0.854	0.117	0.109
Cumulative						
financing required	0.771	6.206	11.068	11.922	12.039	12.148

Table 1

- The Company will use its income from rents to repay loans and pay interest at 5.5%. Based on its current programme lending will peak at £12,695,569 in year 16. The debt will gradually decline until year 45 when it will be discharged.
- 3.10 In the event that further opportunities to grow the rental portfolio arise, additional funding based on a revised business plan would be required. No assumptions about growth beyond the specific sites identified has been factored into the model at this stage. However, as part of the due diligence with regard to the proposed Union Yard development in Aldershot the Council has modelled scenarios which could include the long-term ownership and management of the private rented units in the scheme by the Company. Should this option be pursued then further work would be required. The Company would need to review among other matters:
 - The alignment of the purchase with the aims of the Company.
 - Production of a revised business plan, based on an updated financial model, would need to be submitted by RHLtd to the Council at an appropriate stage.
 - The impact on the Business Plan and the key metrics agreed by the Board and the Council, including the ability of the Company to service any addition al loans.
 - Consideration of the risks of taking on a single large development which exceeds the planned scale of the company to 2024 and potential mitigation.
 - The potential benefits of expansion of the company through a single "off the shelf" purchase where the company is not bearing the development risk.
 - A review of the market and expected competition for the residential, rental offer in this location.
- 3.11 Following this review, and subject to the Council proceeding once it had undertaken its appropriate due diligence, a further report would be provided to Cabinet and Council with a revised business plan setting out the financing and borrowing implications.

Funding

- 3.12 The Company is dependent on the Council for its funding. To finance loans the Council will borrow funds as part of its treasury management strategy. The Council will benefit from the margin between its borrowing from PWLB and the interest paid by the Company at 5.5%. The Council will undertake borrowing in accordance as set out in the Treasury Management Strategy.
- 3.13 The Council will make interest payments in accordance with the terms of the Facility Agreement with the council, and the interest payable each year will be dependent on the amount and the timing of the drawdowns.

Table 2

Interest Payable	2021/22	2022/23	2023/24	2024/25
profile	(£'000)	(£'000)	(£'000)	(£'000)
Interest payments to RBC	150	498	643	658

- 3.14 The estimated amount of interest payable by the Company to the Council is shown in the table above. The actual amount payable in each period will be dependent on the timing of each drawdown and the amount of each drawdown. The Council included an estimate of the total return in the Revenue Budget, Capital Programme and Council Tax Level report to Council on 25 February 2021. In addition to the interest payable, the Council will benefit from contract payments for staff time, estimated at around £36k in 2021/22 increasing to £39k by 2024/25.
- 3.15 Council approved the Annual Treasury Management Strategy and the Capital Programme on 25 February 2021. These provided the relevant capital expenditure plans and capital financing requirement to facilitate expenditure and lending arrangements in relation to the Company.

Governance

3.15 The governance arrangements put in place by the Council are as shown in figure 1 Appendix 1. Reporting by the Company is to the Council's Chief Executive as shareholder representative. The shareholder representative will report on to Council and its committees as appropriate.

Future Business Plans

3.17 The Company will continue to prepare five year rolling business annually for approval. It will also be required to prepare a new business plan if it wishes to pursue opportunities outside the approved business plan. However, the company is permitted to amend the way the plan is delivered provided the numbers of units produced and the overall funding requirement is not varied subject to application to the Shareholder who will then deal with the matter.

Operational Matters

- 3.17 RHLtd continues to use the Council's staff to run the company
 - Tim Mills RBC Head of Economy Planning and Strategic Housing
 - Sally Ravenhill RBC Housing Enabling and Development Manager
 - Charlie Heavens RBC Regeneration Officer
- 3.18 The six-monthly shareholder report noted the retirement of the Company Accountant. Since which time the Council has put in place support on an interim

basis through secondment from Grant Thornton. Similarly RHLtd is utilising the services of interim property support employed by the Council.

- Guy Clifton Senior Accountant and Company Accountant
- Simon Ross Interim Construction Surveyor
- 3.19 The estimated payment for use of Council staff in 2020/21 is £37k. A single payment for 2020/21 will be made in April 2021 based on the actual time commitments. In future payments will be made on a quarterly basis again based on actual time commitments. The increasing activity of the Company may see this increase but will be dependent on the exact demands of the programme and how far these can be met by the Council.
- 3.20 In addition, a managing agent has been procured, LRG Romans, to let and manage the properties and legal advisers Browne Jacobson. Further procurement of valuation and surveying services, employer's agent and architects for the next phase of development schemes are planned early in 2021/22

4.0 IMPLICATIONS

Risks

- 4.1 A risk register for the Company is included within the Business Plan. This risk register contains detailed risks relating to the company. A higher level risk register for the Council is also included (Appendix 3) which addresses the outcomes and impacts for the Council. The principal risks for the Council, are:
 - The Company fails to complete its developments on time and its ability to repay loans and interest is compromised.
 - The extent and timing of development does not meet the Business Plan resulting in lower borrowing and hence reduced income to the Council.
 - The Company performs badly against its Business Plan and its projected repayment of loans is pushed so far into the future that it no longer meets the test for being a going concern.
 - The Council's ability to borrow to finance RHLtd is compromised. The recent changes to Public Works Loan Board guidance illustrated the vulnerability of the housing company model to changes of this nature. The PWLB Lending Terms defines 4 activity areas that the government will support through PWLB lending. This includes Housing delivered through a local authority housing company.
 - The Company requires additional funding to allow it to complete developments and realise funds to repay existing loans.
- 4.2 Mitigation measures for these risks include:
 - Regularly performance monitoring and reporting as required to the Council.

- Review of the financial model to sensitivity test the programme, and to develop a new model to provide necessary financial reporting information for an operational company, including cash flow analysis
- Ensuring that the Company has appropriate staff resources.
- Ensuring that an exit strategy is available at any point in time and is managed accordingly. The exit strategy is centred on property sales. The Council is, therefore, more at risk in the period of time between loans being made and developments completed and income producing. This will occur early in the Company's development programme when its asset base is below or close to its debt liabilities.
- Loan funding will be in accordance with the Council's Borrowing Strategy set out in the Annual Treasury Management Strategy.

Legal implications

4.3 The Company is now established as a separate but wholly owned legal entity. The Council has a continuing role in ensuring proper governance and in exercising influence in its role as the only shareholder.

Financial and Resource Implications

- 4.4 Lending to the company is a substantial commitment on the part of the Council but it represents an opportunity to operate in the housing market to achieve the Council's purposes and to participate in regeneration activities. The success of the Company will enable the Council to receive interest on its loans as set out.
- 4.5 The current level of development activity proposed can be supported by existing Council staff with assistance from specialist consultants. This will need to be monitored to make sure developments can be delivered on time. Any greater volume of work or shorter timescales may require further resources.

Equalities Impact Implications

4.6 There are no equalities issues identified arising from this report.

5.0 CONCLUSIONS

5.1 The progress of the Company during its first year was slower than expected due to a number of factors described earlier in this report. However, work has been completed to ensure that the Company is now in a position to begin to deliver homes for rent. The Business Plan lays out a programme that will deliver approximately 60 units and will regenerate sites currently in the Council's ownership. This will help the Council to meet its objective to create a landlord that provides good quality, well managed private rented homes.

BACKGROUND DOCUMENTS:

None

CONTACT DETAILS:

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APPENDIX 1

Report on Rushmoor Homes Limited progress on Business Plan

SUMMARY AND RECOMMENDATIONS

This report on progress against its Business Plan has been prepared by Rushmoor Homes Ltd for the Chief Executive of Rushmoor Borough Council in his capacity of shareholder representative and for his determination of whether there is a need for its consideration by Overview & Scrutiny Committee, Licensing and General Purposes Committee or Policy and Projects Advisory Board.

1.0 **INTRODUCTION**

- 1.1 Rushmoor Homes Ltd's first Business Plan was finalised in the early part of 2020 and was approved by the Council at its meeting of 20 February 2020.
- 1.2 The governance arrangements established for the company can be summarised as as follows

Annual Cycle of Rushmoor Homes/Council Governance

Rushmoor Homes Limited

Prepare Business Plan and Budget

$\mathbf{\Psi}$

Chief Executive as Shareholder representative receives Annual Budget and Business Plan and presents to Cabinet and responds to Rushmoor Homes Limited

(if necessary)

$\mathbf{\Psi}$

Cabinet approves any required land disposals and recommends the Annual Budget and Business Plan and Investment requirement to Council for approval

$\mathbf{\Psi}$

Council

Approves Annual Budget and Business Plan and Investment in the company

$\mathbf{\Psi}$

Chief Executive as Shareholder representative receives report on half year review against Business Plan from Rushmoor Homes Limited and reports it to LAGP (governance) Overview and Scrutiny (Performance) and responds to Rushmoor Homes Limited (if necessary)

$\mathbf{\Psi}$

Chief Executive as Shareholder representative receives report – Full year review against Business Plan from Rushmoor Homes Limited and consults with Overview and Scrutiny/LAGP

1.3 This report is the half yearly review against the business plan

2.0 BACKGROUND

Setting up the Company

- 2.1 Following Council decisions to (a) set up a housing company and (b) to approve the draft company business plan, the following has been delivered
 - incorporation of Rushmoor Homes Ltd on 22 April 2020
 - shareholder approval of the business plan
 - Company documentation completed: the Memorandum of Association, Articles of Association, shareholder agreement, facility agreement and a debenture.
 - Procurement of a managing agent to manage RHLtd properties

The Business Plan

- 2.2 The business plan covered the first five years operation of Rushmoor Homes Ltd (RHLtd). It contains the company's targets, development programme and funding requirements. It is to be updated annually.
- 2.3 The company's targets are as follows:
 - To deliver 57 homes for private market rent by 2023/24
 - To put in place a pipeline of future properties to take forward a programme beyond 2023/24.
 - To provide homes for rent where the asset value is greater than total scheme costs and shows a return on investment of 2% (excluding capital growth in portfolio assets).
 - Repay initial loans by year 44
 - Provide the Council with £283,000 net income on average over the first 10 years.
- 2.4 For year one the targets were as set out in the table below along with a report on progress

Table 1

	First six months (22 April –22 October)	Estimate for full year (22 April – 31 March)
Delivery of 10 new homes for market rent	Nil	4
To provide homes for rent where the asset value is greater than total scheme costs and shows a return on investment of 2% (excluding capital growth in portfolio assets)	Will be evaluated on a scheme by scheme basis.	Will be evaluated on a scheme by scheme basis
Repay loans by year 44	50	50
Provide the Council with an annual income based on interest of 5.5% on loans taken from the Council of an estimated borrowing of £ 3.2m £283,000 net income on average over ten years	Nil	£10,600

3.0 DELIVERY OF THE PORTFOLIO DEVELOPMENT PROGRAMME

3.1 The Business Plan contained an indicative portfolio development programme on which the financial modelling was based. The current estimated programme is shown in table 2 with Business Plan estimates shown in brackets.

Site	No. Units Current est. (BP est)	Estimated completion
12 Arthur Street (A)	3 (3)	20/21
Ship Lane Cemetery Lodge (F)	1 (1)	20/21
Land adj. 3A Arthur Street (F)	0 (4)	21/22 (20/21)
Land adj. 69 Victoria Road (F)	4 (2)	21/22 (20/21)

Land at Churchill Crescent (F)	8 (8)	21/22
237 High Street, (A)	4 (6)	21/22
Redan Road Depot (A)	6 (6)	21/22
Pool Road Depot (A)	6 (6)	21/22
Manor Park Cottage New Build (A)	1 (1)	22/23
Land adj Fleet Road Scout Hut (F)	6 (6)	22/23
Union Street East Car park (F)	8 (8)	22/23
11 Wellington Street (A)	2 (2)	22/23
Land at Water Lane (F)	2 (2)	23/24
Manor Park Cottage (A)	1 (1)	23/24
Manor Park Lodge (A)	1 (1)	23/24
TOTAL	53 (57)	

3.2 Delivery of the programme has been delayed, in part due to Covid 19 restrictions but also due to the challenges of developing small sites, in low value locations, many of which have issues to be resolved before they can be transferred to the company.

4.0 SITES UPDATE

12 Arthur Street

4.2. Converted to 3 flats. These are ready for letting pending the start of the managing agent contract. There is a dispute with the adjoining owner regarding an encroachment which has delayed transfer of the site from the Council to RHLtd. Negotiations are progressing and the Council will indemnify the company for any future costs arising from this encroachment claim.

<u>154 Ship Lane</u>

4.3 To transfer this property to RHLtd in a condition suitable for letting the Council is undertaking refurbishment works. Once these are completed the property will be transferred.

Land adjacent to 3a Arthur Street and 69 Victoria Road.

4.4. These parcels of land are expected to be developed as one scheme with 4 x 1 bed flats on land adjacent to 69 Victoria Road and 4 parking spaces on land adjacent 3a Arthur Street. This form of development provides parking to meet the Council's standards and prevents loss of on street parking.

Land at Churchill Crescent

4.5. Discussions are continuing with Vivid on a joint development.

237 High Street

4.6 Site capacity drawings have been prepared. The potential for developing a wider scheme with adjoining owners has been considered, however, recent valuations suggest that this is not a viable proposition.

<u>Redan Road, Pool Road, Land adjacent Manor Park Cottage, and Land adjacent to</u> <u>Fleet Road Scout Hut</u>

- 4.7 These sites are included in a specification for the appointment of architects for the next tranche of development schemes.
- 4.8 There are a range of issues that will need to be resolved in connection with these sites for example resolving trust issues on Redan Road depot site, land swaps to create a more developable site at Pool Road depot, highways issues at Fleet Road.
- 4.8 No action has yet been taken on the remaining sites.

5.0 REVISED FINANCIAL PROJECTIONS

Company Balance Sheet Year One

	Year One projections £'000s	Revised projections £'000s
ASSETS		
Assets -cumulative	3,070.9	674.9
Assets cash	0	0
Net all assests	3,079.9	674.9
FINANCING		
Accumulated (profit)/loss	123.7	95.9
Financing - loans	(3,194.5)	(770.7)
Financing - equity	(0.1)	(0.1)
Total finance	(3,070.9)	(674.9)

Company Profit and Loss: Income

	Year One projections £	Revised Projections £
RENT INCOME (gross)	(44,400)	(12,700)
Deductions	9,300	3,000
NET RENT	(35,100)	(9,700)
OPERATING COSTS	95,000	95,000
FINANCING AND TAXATION		
Interest payments	63,800	10,600
Corporation Tax	0	0

Total finance and tax costs	63,800	10,600
NET (PROFIT)/LOSS	123,700	95,900

Interest payments

5.1 Based on the estimates included in the business plan, RHLtd would pay the Council £63,800 interest in the current financial year. Based on current estimates this will be £10,600.

6.0 COMPANY MANAGEMENT

Staffing

- 6.2 RHLtd is staffed by Council employees for which RHLtd pays a charge. In the first six months of operation 270.9 hours were devoted to housing company work to a value of £14,651.
- 6.3 The staff working for RHLtd are
 - Head of Economy, Planning and Strategic Housing
 - Project accountant (now retired)
 - Housing Enabling and Development Manager
 - Regeneration and Property Graduate Trainee
- 6.4 Support is provided from time to time from
 - Procurement Officer
 - Legal Services

Other support

6.5 RHLtd is formalising the appointment of LRG Romans as its managing agent.

6.6 Procurement for independent legal advice is underway.

<u>The Board</u>

- 6.7 The Board of Directors comprises
 - Cllr Ken Muschamp
 - Cllr Keith Dibble
 - Cllr Paul Taylor
- 6.8 The Board meets every six weeks. Each meeting is minuted and actions recorded in an action log.
- 6.9 The Board is supported by officers.

Audit Review

6.10 During the first six months an Audit Review of the Housing Company and Rushmoor Development Partnership was undertaken and is anticipated to report in the second half of the year.

7.0 **CONCLUSION**

7.1 In terms of establishing the company and putting in place the support it needs to develop and manage properties; good progress has been made. The focus will now be on development so that the company can begin to deliver on its business plan objectives. Potential risks to delivery are Covid 19 and any further lockdowns, staff resources and the challenges of developing small sites, many of which have problems to resolve.

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Rushmoor Homes Limited Draft Business Plan 2021 - 2026

Executive Summary

This is the second business plan for Rushmoor Homes Limited (RHLtd). It is good practice to regularly review and update Business Plans to reflect changing circumstances and this is in any case a requirement of the governance arrangements for RHLtdTD. Each plan covers a five-year period. The initial plan was from April 2020 to April 2025 and this plan covers the period from April 2021 to April 2026.

The company is wholly owned by Rushmoor Borough Council (the Council) and was established to meet a number of objectives. Its principal aim is to increase the supply of good quality private rented homes in the borough, meeting housing need as well as operating in a commercial manner to ensure that as a limited company it is operating as a "going concern" and can service its financial obligations including loans from the Council which have to be provided at a state aid compliant commercial rate.

The company aims to achieve a portfolio of approximately 50 – 60 homes over its first five years of operation. It will use properties and sites that are currently in the ownership of the Council but will consider opportunities

APPENDIX 2

V21

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to acquire land or properties to expand its holdings.

Since its formation on 22 April 2020, the company has begun to make progress. Managing Agents have been selected, the Board is meeting regularly, and the company is preparing to take transfer of the first two properties from the Council.

Progress on delivering the programme has been slower than expected largely due to the effects of Covid-19, the challenges of seeking to develop in low value areas and property issues to be resolved before transfers take place. The indicative programme for the next five years has been revised to reflect this.

To deliver this programme the company will secure finance from the Council to fund development and operating costs. The debt incurred will accumulate to a maximum of £12,695,569 in year 16 after which it will decline and be paid off by year 45. This differs from the original business plan where debt was expected to peak in year 15, and maximum debt to be £11,770,000 with repayment by year 44. The programme as currently modelled does not include planned sale of properties.

The company expects to achieve net rents of £594,600pa by year 2025/26. These will be used to cover operating costs, finance costs and tax.

The company is operating in an area of strong housing demand. Local rentals have not significantly increased over the last year however, although not a predictor of future performance, past trends show consistent growth over the long term. Employment levels are weakening due to the impact of the Covid-19 pandemic and this may affect demand and rental values.

The company's target market remains working households with an income of between £30,000 and £60,000. The expected programme is comprised primarily of one and two bedroom homes.

This business plan provides detail on the first four properties/sites to be acquired/developed by the company. The property transfers and the funding that is required by RHLtd or its second year of trading is set out in the plan for approval by its Shareholder.

RHLtd is funded 100% by the Council. To determine the level of funding it requires and to continually monitor the viability of its business plan the company uses a financial model that was developed with the Council. This is used to evaluate individual development schemes as well as the complete programme.

In its first year and for the period of the current Business Plan the company will use Council staff to carry out the day to day functions of the business, with consultants employed where additional expertise is needed. Monitoring of performance is carried out by the Council, as shareholder, through governance procedures established by the Council and set out in its constitution.

This business plan sets covers the work of RHLtd for the period April 2021 to April 2026. The plan takes account of the housing market context within which the company is working and the risks that may arise from the effects of Covid-19 and Brexit.

The Council, as the company's sole shareholder, has provided the company with a set of objectives and targets which will be monitored by the Council as shareholder and through agreed governance arrangements. The company's prospective development programme is set out based on a limited portfolio of properties and sites currently in the ownership of the Council,

Underpinning the company's activity is the ability to draw finance from the Council and the plan identifies the resources required to deliver the target number of new homes over a five-year timescale.

RHLtd's purpose, as defined by the Council, is to participate directly in the housing market by providing quality homes for market rent. It will take a transfer of the Council's existing residential properties and create a residential private market rent property portfolio. It also aims to help the Council with its need for affordable and temporary accommodation provided this can be done without significantly compromising its financial viability and where a company is the best means of achieving the required outcomes;

As the sole shareholder, the Council has influence over outputs e.g. type of housing, rents, returns to the Council which it will exercise through the approval process for this Business Plan.

3.0 Company Values

The way in which the company operates is an important part of the business plan. The company strives to become the best landlord in the borough and seeks to become:

- A trusted partner of its shareholder: Rushmoor Borough Council
- A trusted private sector landlord providing quality homes and services
- A business that operates with integrity and treats tenants, contractors and partners with respect.
- A learning organisation that acknowledges and learns from mistakes, and recognises good work.

Reflecting the purpose set by the Council, the Company's objectives are

- to take a transfer of existing residential properties owned and let by the Council;
- to develop/acquire property to assemble a residential property portfolio that may contain a range of tenures;
- provide quality homes for rent in the private rented market to meet housing need and create a revenue stream providing a return on investment to its Shareholder (the Council);
- to remain financially viable and commercially sustainable;
- to assist the Council in meeting requirements for affordable housing and temporary accommodation where a company is the best means of achieving the required outcomes;
- to assist the Council in meeting its regeneration and sustainability objectives contributing to a greener borough and improvements in the built environment
- to provide an efficient landlord service including housing management and maintenance;
- to maintain its properties to a standard that meets tenants' reasonable expectations; protects Shareholder reputation and shareholder investment in the company, and
- create saleable, realisable assets should the generation of capital receipts become a priority for its Shareholder.

Potential Customers

The company will focus on providing good quality, well maintained homes. It will initially offer homes to small, working households whose incomes will be broadly in the range of £30,000 -£60,000pa. The properties will be let on 6-month assured shorthold tenancies. These will continue as periodic tenancies, provided tenants pay their rent and abide by other terms of their tenancy. The company will take a commercial approach to letting its homes, making sure tenants have the ability to pay their rent.

The company's aspiration is to be commercially successful so that in time, provided its financial viability is not significantly compromised, the company could consider introducing an element of affordable/discounted rent housing to meet the needs of those on lower incomes.

Modelling of scenarios with varying amounts and types of housing at a discounted rent (affordable) indicate that this is unlikely to be possible without some form of subsidy in the short/medium term. The Company will need to substantially out-perform its business plan to build a surplus if it is to provide affordable housing without subsidy.

The targets set out in the company's first business plan were as follows:

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- To deliver 57 homes for private market rent by 2023/24
- To put in place a pipeline of future properties to take forward a programme beyond 2023/24.
- To provide homes for rent where the asset value is greater than total scheme costs and shows a return on investment of 2% (excluding capital growth in portfolio assets).
- Repay initial loans by year 44
- Provide the Council with £283,000 net income on average over the first 10 years.

An internal rate of return that takes account of growth in property sale values is not being relied upon because at this stage the programme is for rent only and does not envisage any property sales. For each project, monitoring will be carried out to determine if sale of a property could increase the overall rate of return of the programme.

First year performance against this first business plan was affected by Covid-19 restrictions, the loss of a key member of the delivery team, staff resources allocated to support delivery and the challenges of developing small sites in low value locations many of which have issues to resolve before they can be purchased by the company.

Progress against first business plan targets

First Business Plan Targets	Estimated progress for April 2020 – March 2021
Deliver 10 homes for market rent	4 homes
Provide homes for rent where the asset	To be evaluated on a scheme by scheme
value is greater than total scheme costs and	basis
shows a return on investment of 2%	
(excluding capital growth)	
Repay loans by year 44	Year 45
Provide the Council with an annual income	£3,500
based on interest of 5.5% on loans	
averaging £283,000 net income over 10	
years	

A summary of the expected first year performance against the first business plan is as follows.

A review of targets and the capacity to deliver the required outcomes has resulted in a revised programme that changes the funding needed from the Council and RHLtd's repayment profile.

The revised programme is set out later in this Business Plan and will need approval from RHLtd's shareholder, Rushmoor Borough Council.

6.0 Returns to Shareholder

As well as helping to meet housing need the company seeks to provide a commercial return to its shareholder. To achieve this and ensure its financial

sustainability the company will:

- Pay a margin on loans from the Council
- Use income to pay down debt
- Monitor performance of assets to provide advice on whether disposals could be considered if cash is required by the Council
- Maximise income, and efficiency of property management services.
- Pay the Council cost recovery rates for Council staff working on company business.
- To discharge debt before paying dividends.

7.0 The Programme

In the next five years RHLtd will seek to create a property portfolio as shown in table 3. This is based on property currently in the ownership of the Council.

	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
		,	,			,
Number of Properties transferred	4	0	0	2	0	0
Number of Properties developed and completed	0	2	35	16	0	0
Number of properties Acquired	0	2	0	0	0	0
Cumulative number of properties	4	6	41	59	59	59

Table 3: Property Portfolio

This programme is based on taking a transfer of Council owned properties / sites. In a competitive market this will be the easiest way to generate units in the short term. Additional units may be added by acquisition of individual units from the market or by taking development opportunities if they arise. Any such acquisitions will require purchase at discount to the market sale values

The programme will be financed by Rushmoor Borough Council in the form of loan notes charged at 5.5% pa. This is a commercial rate for lending to a newly formed wholly owned company determined in consultation with the Council's Treasury Advisers and takes account of the Council's obligations regarding State Aid.

A more detailed programme of work for the next five years of operation is set out in Appendix 1. The business plan is reviewed annually and will take account of any changes arising from sites falling out of the programme or new sites being added.

Challenges around planning requirements have resulted in a reduction in potential units from the sites at Arthur Street and Victoria Road in Aldershot.

8.0 Company Financial Profile

The following tables set out the key income and expenditure for the company together with its requirement for capital. The costs included in the business plan are based on current estimated costs for the two existing properties being transferred and estimates for one initial development scheme which has been designed but is subject to planning permission. These properties are:

- 12 Arthur Street, Aldershot transfer only
- Ship Lane Cemetery Lodge, Farnborough transfer only
- Land adjacent 3a Arthur Street and land adjacent 69 Victoria Road –development of combined sites.

Further detail on these sites is contained in Appendix 2. As proposals for these three sites are developed, current appraisals will need to be revised to take account of more accurate information as it becomes available.

The second phase of the programme includes a site at Churchill Crescent which presents an opportunity to achieve approximately 8-12 units. Again, current appraisals will need to be revised as the scheme is finalised.

Costs for all other schemes in the programme use global assumptions in the financial model which are updated annually. As the initial schemes move through the development process costs will be tested and confirmed and future schemes will start to be developed in detail. Cost inflation is included in the model at 2.2% for the first three years of operation and 2.5% from year four. The advice received by RHLtd was that 2.5% was a reasonable long-term assumption for inflation. However due to actual rates and short-term projections, it was agreed that a lower rate should be assumed for the initial years. This will continue to be reviewed.

The financial model will continue to be updated with this information to ensure that individual projects and the programme remain viable. The financial model will also continue to be reviewed to improve its functionality and ensure its integrity on an ongoing basis. This information will inform subsequent annual updates to the Business Plan and any interim updates that are required.

Table 4 : Company Assets and Expenditure on Assets

	Full Yr. 2020/21 Yr.1	Full Yr. 2021/22 Yr.2	Full Yr. 2022/23 Yr.3	Full Yr. 2023/24 Yr 4	Full Yr. 2024/25 Yr 5	Full Yr. 2025/26 Yr 6	Full Yr. 2034/35 Yr 15	Full Yr. 2044/45 Yr. 25	Full Yr. 2063/64 Yr. 44
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Asset expenditure in period									
Land transferred from RBC for shares	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Capitalised expenditure on assets	-0.1	3,873.6	4,279.5	217.6	0.0	0.0	0.0	0.0	0.0
Land transferred from RBC for loan note	675.0	1,420.0	306.5	500.5	0.0	0.0	0.0	0.0	0.0
Total – asset expenditure in period	674.9	5,293.6	4,586.0	718.1	0.0	0.0	0.0	0.0	0.0
Assets cumulative									
Land transferred from RBC for shares	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Capitalised expenditure on assets	-0.1	3,873.5	8,153.0	8,370.6	8,370.6	8,370.6	8,370.6	8,370.6	8,370.6
Land transferred from RBC for loan note	675.0	2,095.0	2,401.5	2,902.0	2,902.0	2,902.0	2,902.0	2,902.0	2,902.0
Total – asset expenditure in period	674.9	5,968.5	10,554.5	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6

Table 5: Company Balance Sheet

	Full Yr. 2020/21	Full Yr. 2021/22	Full Yr. 2022/23	Full Yr. 2023/24	Full Yr. 2024/25	Full Yr. 2025/26	Full Yr. 2034/35	Full Yr. 2044/45	Full Yr. 2063/64
	Yr.1	Yr.2	Yr.3	Yr 4	Yr 5	Yr 6	Yr 15	Yr. 25	Yr. 44
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Assets									
Assets (cumulative)	674.9	5,968.6	10,554.5	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6
Assets – cash (cumulative)	-	-	-	-	-	-	-	-	-
Net all assets (cumulative)	674.9	5,968.6	10,554.5	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6	11,272.6
Financing									
Accumulated (profit)/loss	95.7	237.7	514.0	649.5	766.0	875.1	1,418.4	418.4	(10,570.9)
Financing – loans	(770.5)	(6,206.2)	(11,068.4)	(11,922.0)	(12,038.5)	(12,147.6)	(12,690.9)	(11,690.9)	(701.6)
Financing – Equity	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)
Total finance	(674.9)	(5,968.6)	(10,554.5)	(11,272.6)	(11,272.6)	(11,272.6)	(11,272.6)	(11,272.6)	(11,272.6)

Table 6 A Company Profit and Loss: Income

	Full Yr. 2020/21 Yr.1	Full Yr. 2021/22 Yr.2	Full Yr. 2022/23 Yr.3	Full Yr. 2023/24 Yr 4	Full Yr. 2024/25 Yr 5	Full Yr. 2025/26 Yr 6	Full Yr. 2034/35 Yr 15	Full Yr. 2044/45 Yr. 25	Full Yr. 2063/64 Yr. 44
	£	£	£	£	£	£	£	£	£
Rent income – gross	(3,800)	(57,00)	(335,800)	(707,200)	(751,700)	(770,500)	(962,200)	(1,231,700)	(1,969,000)
Voids and bad debts 4%	200	2,300	13,500	28,300	30,100	30,9000	38,500	49,300	78,900
Management fee 9% gross rent (incl. marketing and letting)	300	5,100	30,300	63,900	67,900	69,600	86,900	111,300	177,900
Inventory costs	0	200	1,500	3,100	3,300	3,300	4,200	5,300	8,500
Insurance	100	700	4,500	9,300	9,800	10,100	12,600	16,100	25,700
Gas safety	100	1,600	9,800	20,200	21,300	21,800	27,300	34,900	55,800
Routine maintenance	200	2,200	12,200	25,000	26,500	27,100	33,900	43,400	69.400
Service charge	100	800	5,900	12,100	12,800	13,100	16,300	20,900	33,400
Major repair provision	0	0	0	0	0	0	13,100	16,700	26,800
Total deductions	1,000	12,900	77,700	161,900	171,700	175,900	232,800	297,900	476,400

		AFT						
NET RENT (2,	00) (44,10	0) (258,100)	(545,300)	(580,000)	(594,600)	(729,400)	(933,800)	(1,492,600)

Table 6B Company Profit and Loss: Operating Costs

	Full Yr. 2020/21 Yr.1	Full Yr. 2021/22 Yr.2	Full Yr. 2022/23 Yr.3	Full Yr. 2023/24 Yr 4	Full Yr. 2024/25 Yr 5	Full Yr. 2025/26 Yr 6	Full Yr. 2034/35 Yr 15	Full Yr. 2044/45 Yr. 25	Full Yr. 2063/64 Yr. 44
	£	£	£	£	£	£	£	£	£
OPERATING COSTS									
Contract payments* to RBC for	95,000	35,900	36,800	37,700	38,600	39,600	49,500	63,400	101,300
Acquisition and development	If necessar	ry external co	ompany / con	sultant costs	will need to k	be added here	2	·	·
Financial advice									
Accountancy									
Legal									
Consultants fees									
TOTAL OPERATING COSTS	95,000	35,900	36,800	37,700	38,600	39,600	49,500	63,400	101,300

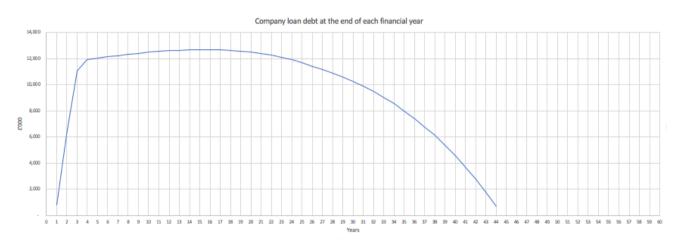
Recharges for staff will include office accommodation, telephone, IT, printing and stationery, travel expenses etc

Table 6C Company Profit and Loss: Finance, Taxation and Net Profit and Loss

	Full Yr. 2020/21 Yr.1	Full Yr. 2021/22 Yr.2	Full Yr. 2022/23 Yr.3	Full Yr. 2023/24 Yr 4	Full Yr. 2024/25 Yr 5	Full Yr. 2025/26 Yr 6	Full Yr. 2034/35 Yr 15	Full Yr. 2044/45 Yr. 25	Full Yr. 2063/64 Yr. 44
	£	£	£	£	£	£	£	£	£
FINANCING AND TAXATION									
Interest payments	3,500	150,200	497,600	643,100	657,900	664,100	696,600	648,500	69,300
Corporation tax	0	0	0	0	0	0	0	0	249,700
TOTAL FINANCE AND TAX COSTS	3,500	150,200	497,600	643,100	657,900	664,100	696,600	648,500	319,000
NET (PROFIT) / LOSS	95,700	142,000	276,300	135,500	116,500	109,100	16,700	(221,900)	(1,072,300)

9.0 Loan Debt

To bring forward the programme as set out in section 8.0 the total loan debt incurred by the fifth year of this business plan is £12,038,000. This will increase to a peak of £12,691,000 by year 15 before beginning, gradually to decline. Debt for the expected programme will be cleared by year 45.



10.0 Development Programme Tasks

For the existing properties that are to transfer to RHLtd the following tasks need to be completed

- Preparation of properties for sale to be carried out by the Council
- Transfer of site / property with associated valuation and legal work
- Taking properties into management

For each of the development sites listed the following tasks need to be completed

- Preparation of properties for sale to be carried out by the Council
- Transfer of site / property with associated valuation and legal work
- Novation of any contracts currently in place with the Council
- Planning application to be handled by consultant architects
- Planning consent achieved
- Building regulations consent
- Preparation or employers' requirements
- Tender
- Tender evaluation
- Pre contract work
- Contracts signed
- Contract lead in
- Start on site
- Project monitoring
- Completion
- Handover
- Letting

In addition, the company will need at the appropriate time to:

- Explore options for acquiring properties on the open market, offering a solution to empty property owners and acquiring development opportunities
- Explore ways in which to incorporate energy efficiency and sustainability into its development programme
- Explore options for providing housing at a discounted rent and the opportunities to obtain subsidy to enable this to occur
- The level of activity shown above can be delivered using existing RBC staff contracted to the company with support from consultants. A more aspirational level of activity would need additional staff resources.

Once into its fourth year of operation RHLtd will be in a position to investigate and take up additional development opportunities and to consider whether it can provide a limited number of affordable homes in future years.

11.0 Operational Management

In the period leading to and following its registration, the company has established its policies on issues such as rents, tenancies and repairs and maintenance, along with its brief for developments.

RHLtd has contracts with the Council for staff that are carrying out the following functions

- Administration and support of the Company and its Board
- Purchase of sites and properties
- Coordinating planning applications
- Commissioning architects
- Commissioning employers agents
- Commissioning and overseeing managing agents
- Assessing Company funding requirements
- Entering into Loan documents
- Administering invoicing and payments
- Preparing Annual accounts
- Preparing VAT
- Tax accounting

These staff are charged to RHLtd on a cost recovery basis.

To assist with the management of the tendering and construction phase of the development programme it is possible that the company will procure development management services from another Council owned housing company, registered provider or other commercial partner.

Property management

Packin Page Abovide good quality property management RHLtd has procured experienced managing agents, LRG Romans. They will be contracted for a period of 3 years.

In time and when there is sufficient scale, the company will give consideration to whether these services or elements of these services can be taken in house.

12.0 Operating Context and the Housing Market

Initially the company's activity will be focused in the borough of Rushmoor. In time its property portfolio may expand into the local housing market area if necessary to meet the housing need and demand of Rushmoor and subject to advice on whether this is in accordance with guidance on Public Works Loan Board lending.

Based on market information set out in this section the company will be operating in a market where there is continuing demand for privately rented homes. There may be competition at the top end of the market with the new homes being marketed by Grainger plc, however, if the company pitches its target tenants correctly and provides a professional landlord service it is likely to secure tenants and minimise voids.

Growth in capital values has slowed recently and growth may be further impeded by uncertainty in the wider economy due to the pandemic and Brexit but over the long term (based on past trends) the company can expect to see gains in the capital value of its portfolio.

Performance of the local housing market

Rushmoor is an area of high housing demand which is not met in full by housing supply. As a consequence prices have risen consistently. A housing fact sheet prepared by the Council provides background information and is at appendix four. There is a continuing issue with affordability and access to home ownership with a median house price to median income ratio of 9.35¹. The general trend indicates a level of house price growth that has the potential to capital returns on investment above those represented by rental return only.

Following the national trend, the number of households in privately rented accommodation has increased significantly². Census data on tenure by local authority area showed an increase in households renting from private sector landlords from 6.6% in 2001 to 17.6% in 2011. It is expected that difficulties in saving for a deposit, which remains a particular challenge in the South East, strict mortgage lending criteria and high prices means many households will have to rent privately to meet their housing needs.

As well as those who use the private rented sector because of difficulties in accessing home ownership there are others who choose this tenure for its flexibility and others who are supported in the sector through the welfare system.

In general terms private renters tend to be younger (57% under 44). Single person households and couples with no dependent children account for 49% of households in this sector and

¹ (Source: Office for National Statistics, house price to residence based earnings ratio April 2019)

² The English Housing Survey: Private Rented Sector, 2016-17 reported that the proportion of private rented sector households has doubled since 1996-97 and the overall size of the private rented sector has increased over this time from 2.1 million households in 1996-97 to 4.7 million households in 2016-17. Growth was particularly strong after 2006-07 but appears to have slowed in more recent years.

64.6% of households are in full time employment.³

Table 1: Rents (£) per calendar month

Rushmoor		1 bed		2bed		
	LQ	Median	UQ	LQ	Median	UQ
private rent p.c.m.£	700	750	825	850	925	1,050

Source: Private Rental Market Statistics, Valuation Office Agency April 2019 – March 2020 LQ = lower quartile

UQ = upper quartile

Table 2: Current Asking Rents Zoopla Dec 2020

Post code	Proper	ty Туре
	1 bed flat	2 bed flat
GU11	£700 pcm (9) ⁴	£940 pcm (12)
GU12	£790 pcm (4)	£875 pcm (3)
GU14	£870 pcm (22)	£1,008pcm (17)

Employment and Incomes

In October 2020 5.5% of Rushmoor's working age population (16 -64) were claiming out-of-work benefits principally, for the reason of being unemployed. This is much higher than in March 2020 before the first Covid 19 lockdown, when the rate was 1.7%.

Provisional figures from the Annual Survey of Hours and Earnings show that in Rushmoor median annual incomes are £32,236 (£2,686 pcm) and lower quartile incomes £19,375 (£1,614 pcm). At this level of income a number of rents in table 2 would represent more than 30% of gross income for a single earner household, therefore, the company's rental offer will need to be targeted at those earning close to, or above, the median income or households with two incomes.

Buy to let

The private rented sector in Rushmoor is dominated by landlords owning a small number of properties. Many of these landlords will have acquired their properties under buy to let mortgages.

Tax changes which increased stamp duty on buy to lets; the phasing out of higher rate tax relief and strict mortgage lending criteria may have had the effect of reducing the number of Buy to Let landlords that has been reported nationally. This reduction in supply has the effect of supporting rents.

Private sector investment in private rent

This sector is relatively new to Rushmoor. As part of the Wellesley development a number of private rent units are being developed. The first of these are currently being let. Developed by Grainger plc, they are flats aimed at professional people. Asking rents are over

³ (Source: Ministry of Housing Communities and Local Government Statistical data sets Table FA3101 2018/19) Pack Page 50

£900 per month. Build to rent is helpful on larger development sites generating income without competing with sales, therefore, Grainger may continue to include this form of tenure in the private sector element of the 4850 new homes to be delivered at Wellesley. As part of our developing relationship with our managing agents we will be undertaking further research on the market and competitors.

<u>The future</u>

Past trends would indicate good levels of rental and house price growth. The effects of the Covid-19 pandemic and Brexit will be felt in the wider economy particularly as the labour market weakens. Consequently, Savills UK Housing Market Update October 2020 predicts that 2020 will show growth in house prices but as unemployment rises and the stamp duty holiday ends it is unlikely there will be continued growth in 2021.

The Nationwide House Price Index October 2020 similarly predicts that market activity will slow from the healthy position in 2020, as the stamp duty holiday ends and unemployment rises.

Local asking rents collected from Rightmove and Zoopla show a slight softening of the market. For this reason a rental inflation rate of 1.3% for the first three years of the programme, rising to 2.5% in year four continues to be used in the programme modelling.

The housing market will continue to be monitored regularly and the marketing strategy agreed with our managing agents.

13.0 Risk and Exit Strategy

Funding costs – in its early life the company will be dependent on RBC finance. The terms on which this is available may change depending upon circumstances prevailing at the time.

Funding availability – Changes in national or local priorities and policies may restrict RBC's ability to provide funding for example recent amendments to Public Works Loan Board lending guidelines.

Rental income – the Company relies on rental income to fund its operations and to make a return. Rental income could be at risk if there is a downturn in demand fuelled by decreasing incomes or rental inflation falls below cost inflation. Rents could be affected by national policy changes, for example rent controls.

Capital growth – while house price inflation has not been factored into the financial model, the Company could sell its assets (with the approval of RBC) at which point any capital growth will be realisable. Because of the cyclical nature of the housing market there will be times when house price inflation slows, if this occurs it could affect the return that is achievable.

Increased Costs – the company is at risk of rising costs across a range of its functions including repairs costs, construction cost, poor project management

Expansion – although an indicative initial portfolio of properties has been identified opportunities to expand may be limited in a highly competitive housing and land market. In addition as more detailed site investigation and appraisals are carried out some sites in the indicative programme may not proceed. In the event that expansion is possible the company will need to monitor the effect that its activities are having on the local market.

Capacity – In order to build out the programme more quickly than currently scheduled or to increase the programme, the number of staff, their skills and expertise, would need to be increased.

Operational risks – these centre around tenancy management and the risk of bad debts, damage to property and voids all of which can affect net rental income. For this reason ensuring the quality of managing agent and careful selection and support for tenants is important.

National policy – There is some uncertainty about the role of local authority controlled companies with little clarity on policy from government. There is a risk that government may not sanction continued use of companies to provide housing although there has not been any further guidance following the Social Housing Green Paper "published in August 2018. The recent Public Works Loan Board Guidance recognized lending for housing purposes as a legitimate use of such borrowing. The risk remains that Government could revisit such a determination.

A risk register is attached at appendix three.

Exit Strategy

The company will monitor quarterly risks against a number of thresholds and in particular will check the following risk indicators

- Demand for rental units
- Rental values and rental inflation over time
- Sale values
- Cost inflation over time
- Regulatory changes affecting the operation of the rental market

If these are exceeded the company will consider implementing a exit strategy as outlined below. Further work to ensure the associated metrics are clearly defined and reviewed quarterly.

The company will procure asset valuations as required.

If there are changes in the risk indicators that will have a negative effect on the business plan the company's financial model will be re-run to quantify the effect.

If the effect is that the company's ability to generate a profit or repay its debt is impaired, compared with the baseline model, the following will be considered

- The possibility of refinancing to reduce interest costs
- A review of operating costs to see if savings can be made
- A review of assets to determine if a sale of a property(ies) will improve performance
- A review of performance of development, management and contractors' performance.
- A review of usage of assets to determine if better value from alternative letting strategies can be achieved

This quarterly review of risks, any modelling and consequential review of costs and performance will be reported to the Housing Company's Board and if in the view of the Board it is appropriate, Pack he Council as shareholder.

If appropriate the Council will be asked to approve actions proposed by the company to mitigate the negative effects of movements in the risk indicators

If in the view of the Council as shareholder, there is little prospect of the company mitigating the risks so that it returns to operating within reasonable tolerances of the original baseline model and business plan, the Council may consider options to mitigate its risk and ensure it recovers the maximum value to repay its own borrowing. Options that may be considered are:

- Winding up of the company and disposal of property This option is highly dependent on the capital values of the property in comparison to debt. Over time it is likely that capital values will grow. However in early stages there is a risk that values may not cover the Council's debt particularly if there is a significant market down turn
- Winding up of the company and retention of the property by the Council as temporary accommodation – The Council is not able to hold rental property in general but can do so for the purposes of providing temporary accommodation. This depends on the need of the Council for such accommodation and the potential income/cost for this accommodation
- Sale of the company either in whole or to create a joint venture The value of the company to an existing company in the rental market may represent a better value option particularly in the early stages. The ability of a company already operating in the rental market to share or absorb the overhead costs of management and maintenance may result in a better value proposition. Entering into a joint venture may enable the Council to maximise value over the longer term
- Alternative management options The Council could explore whether alternative approaches to managing the company in a more arms-length arrangement particularly if alternative markets are being considered could deliver better value

In deciding on what actions to take, the company will need to be fully aware of the value of its assets. There is a risk that the value of schemes in development may not allow full recovery of money spent, therefore, the company is at greatest risk of not being able to raise sufficient funds to pay off its borrowings in the development phase of the programme. In order to secure its position the Council will need to ensure that appropriate collateral warranties are in place to secure its interests where it may wish to exit or in the event of insolvency.

14.0 Development and Approval of the Business Plan

Rushmoor Borough Council, as sole Shareholder, exercises its influence and control through the Shareholder Agreement which requires Council consent to a range of company actions; and through its annual consideration and approval of the company's business plan. A limited number of actions are permissible without recourse to the Council to allow ease of operation. The company can enter into property transactions and into contracts as set out in the Approved Business Plan.

The Business Plan approval process will require its preparation and approval by the Board of Directors and presentation to the Council as shareholder, with consideration by the Council's Cabinet and Full Council as necessary.

The Plan will cover a rolling five-year period and will be updated annually or if the company wishes to pursue opportunities outside of the parameters of the business plan.

16.0 Conclusions

Rushmoor Homes Ltd will develop its programme as set out in the approved business plan and develop for each project a business case and project plan which will be prepared and approved by the Board of Directors and the Council as Shareholder.

Governance of the company is detailed in the Articles of Association, however, as a company wholly owned by Rushmoor Borough Council there are particular governance arrangements in place.

- Annually the Board prepares its Business Plan and its budget for the Chief Executive of the Council, as shareholder, to present to the Council's Cabinet.
- RBC's Cabinet agrees any land disposals required by the Business Plan and recommends the Business Plan, the annual budget and investment required to the Council
- The Council approves the annual budget Business Plan and investment in the company.
- The Board prepares a half year report to the Chief Executive, as Shareholder, reviewing progress against the Business Plan. The Shareholder presents these reports to RBC's Licensing, Audit and General Purposes Committee (governance) and its Overview and Scrutiny Panel (performance)
- The Board prepares a full year report on progress against the Business Plan and company governance for the Chief Executive of the Council, as Shareholder, and the Chief Executive will present this report and consult with Policy and Projects Advisory Board, Licensing Audit and General Purposes Committee and Overview and Scrutiny Panel.
- The Shareholder will feedback comments from Cabinet, Council, PPAB, O&S LA&GP to Rushmoor Homes Ltd as necessary.

This Business Plan outlines proposals for the next five years of Rushmoor Homes' operation and will be reviewed annually or more regularly where required. Despite difficulties in delivery during 2020/21 the company is on course to 59 homes for private market rent that will contribute to the supply of good quality homes in this tenure and provide a return to the company's shareholder; Rushmoor Borough Council.

Appendix One

Indicative Programme

	- Ú				-				1	-	_	_										-		_		_			_						-	-	_	-	_													_
Financial year		_			_	_	_	20/		_		_		_							1/2			_		_			_				22/		_				_							23/						_
Calendar Month		A	м	1	1	J	A	S	0	N	D	1	F	N	4	AİI	м .	1	1 /	A S		0 1	N D		F	I	1	A N	1	1	1	A	S	0	N	D	1	F	1	м	A	M	1	1	Α	S	0	N	D	J.	F	1
Calendar year																		2												3								1					4	1								
Month from co formation		1	2	3	4	4	5	6	7	8	9	1	11	1	2	13 1	4 1	5 1	6 1	7 1	8 1	19 2	0 21	1 2	2 23	3 2	4 2	25 2	6 2	27	28	29	30	31	32	33	34	35	5 3	36	37	38	39	40	41	42	43	44	45	46	47	4
Scheme																																						1														
12 Arthur Street	3												Ca	1	r	L																																				
Ship Lane Lodge	1												Ca	1	r i	L																						1														
LA 69 Victoria Road & LA 3a Arthu	4												Pa	3	- 1	p q	la i	Т		S								c ı										1														
Discounted Rent	2														1	Pa	P	p C	a 1	r s			C L															1														
Land at Churchill Crescent	8															1	P	a	P	p C	a	т	S									С	L					1														
237 High Street Aldershot	4															F	a	P	p C	a T			S									с	L					1														
Manor Park Cottage NB	1																P	a	P	рТ			S									с	L					1														
Fleet Road Scout Hut	4																P	a	Р	рТ			S									с	L					1														
Redan Road	6																		P	a	P	p ·	г		S									С	L			1														
Pool Road Depot	6																		P	a	P	p ·	г		S									с	L			1														
Union Street East	8																							Т	Pa		P	p 1				s	_					1			C	L										T
11 Wellington Street	2																						Pa		Pr	, .	г			s			_			С	L			Т												T
Water Lane	2				-					-														Т	_	Т	Т	P	а	1	Pp	т			s								с	L								T
Manor Park Cottage	1				-					-						1															T							1	T	Т			т	L								T
Manor Park Lodge	1				-					-																												1				_	_	L								t
2a Windsor Way	6				-															_					Pa		P					s						i.			c	-										t
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Ca = Council approval Pa = Planning application

T = Transfer

Pp = Planning permission

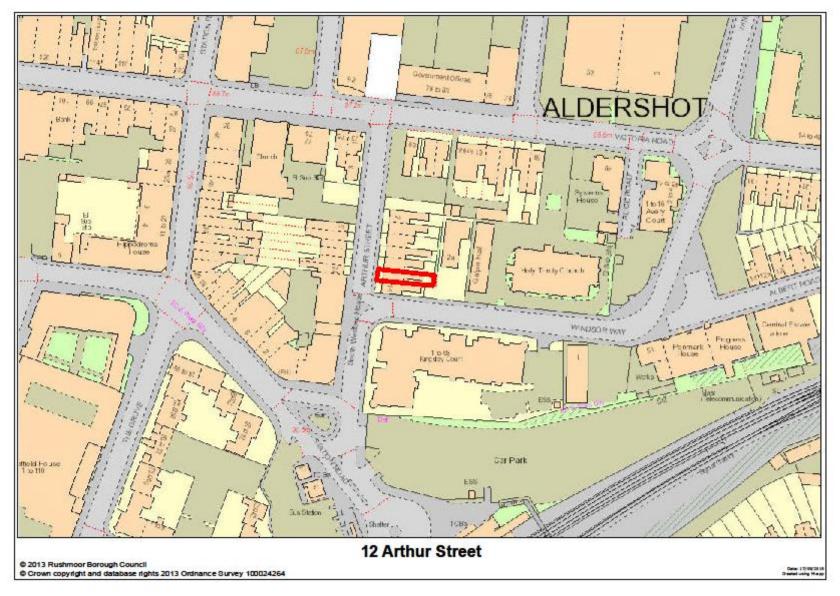
S. = Start on site

L. = Letting

Appendix Two

1. 12, Arthur Street.

Site details	
Address	12 Arthur Street
	Aldershot
	GU11 1HL
Description	3 Flats in converted Victorian house
	Flat 1 - 581sqft/ 53.94sqm
	Flat 2 – 594sqft/ 55.17sqm
	Flat 3 – 700sqft/ 65.08sqm
Site Area	133sqm
Title	Registered HP733478
Access to Highway	Confirmed against Planning Map
Planning	Planning permission granted 29 03 2017 for change of use from B3 to
	C3 use.
Utilities	Checked 2016 - new requests required
Valuation	Carter Jonas Oct 2020
	£525,000 OMV residential use with vacant possession
	£465,000 OMV residential use, flats let on assured shorthold tenancies
	£360,000 OMV residential use, restricted to ASTs
Option appraisal	Completed
Financial appraisal	At a value of £465,000 IRR over 60 years 5.6%. NPV at 4% shows
Det estate	payback by year 47
Return on costs	5%
Cost to value	89.1%



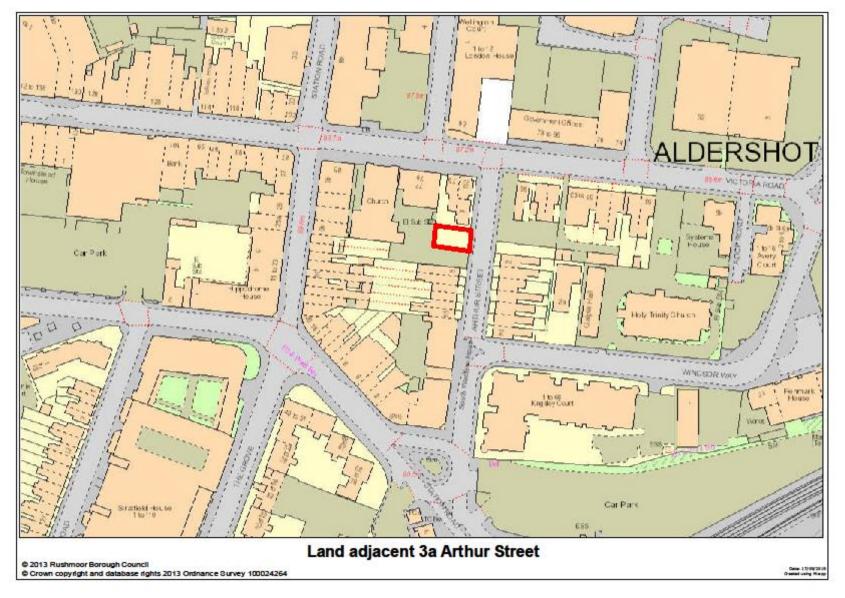
2. Ship Lane Cemetery Lodge, 154 Ship Lane, Farnborough

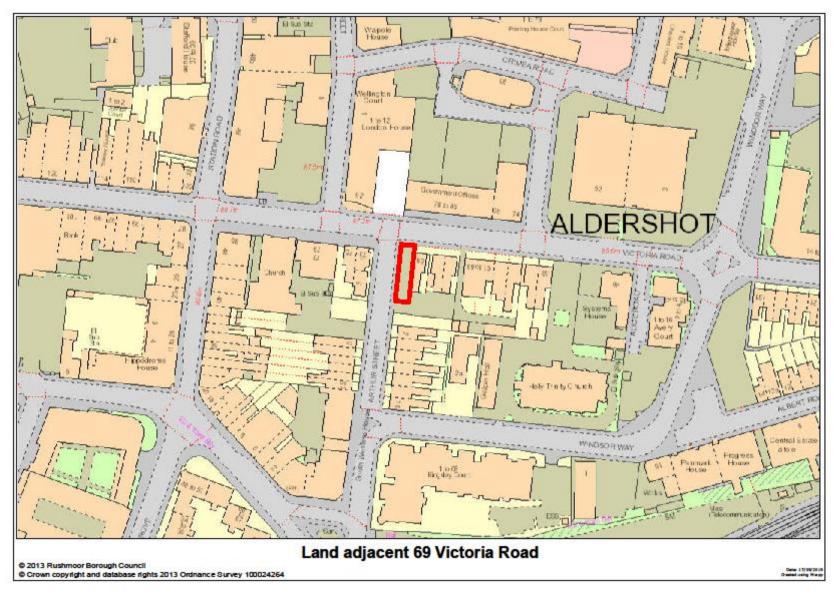
Site details	
Address	Ship Lane
	Farnborough
Description	3 bedroom house with vacant possession
Site Area	133sqm
Title	Registered HP812119
Access to Highway	See attached GIS plan
Planning	Established residential use
Utilities	Checked 2016 new requests required
Valuation	Carter Jonas valuations October 2020
	£385,000 OMV residential use with vacant possession
	£335,000 OMV residential use, flats let on assured shorthold tenancies
	£210,000 OMV residential use, restricted to ASTs
Option appraisal	Completed
Financial appraisal	At a purchase price of £210,000
••	IRR over 60 years 8.% NPV @4% shows payback at year 32
Return on costs	6.3% (net rent/purchase price)
Cost to value	100.7%



3. Land adjacent 3a Arthur Street and Land adjacent 69 Victoria Road, Aldershot

Site details	
Address	Arthur Street
	Aldershot
	GU11 1HJ
Description	Two vacant sites last used for parking. Four one bed flats proposed
Site Area	150sqm & 170sqm
Title	Registered HP781025 &
Access to Highway	GIS plan attached
Planning	Term contract parking 89/00035/RBC (3a Arthur Street)
Utilities	Checked 2016. New requests needed
Valuation	Carter Jonas valuations 2019
	3a Arthur Street.
	Market value for residential with planning permission £55,000 (excluding S106 contributions)
	Market value without planning permission £122,000
	69 Victoria Road
	Market Value for residential with planning permission £6,500
	Market Value without planning permission £66,500
	Valuation updates required to reflect re-worked schemes and market
	changes since 2019.
Option appraisal	ТВС
Financial appraisal	To be completed
Return on costs	
Cost to value	





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4. Land at Churchill Crescent

Site details	
Address	Land at
	Churchill Cres
	Farnborough
	GU14 8EL
Description	Amenity space
Site Area	To be confirmed
Title	Registered HP662356
Access to Highway	Confirmed
Planning	
Utilities	Checked 2016. New requests needed
Valuation	Carter Jonas 2019
	Open Market value for residential use with planning permission £650,000
	Open Market value residential use with ASTs £450,000
	Open Market value residential restricted to letting on ASTs at OMR
	£390,000
Option appraisal	ТВС
Financial appraisal	
Return on costs	
Cost to value	





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P		ion	In	itial R	isk Va	lue			Residual Value		lue	þé	
Paġé 66	Risk Description	Risk Mitigation Owner	Likelihood	Impact		Risk Value	Risk Action	Actions	Likelihood	Impact		Risk Value	Date Closed
1	Increase in Public Works Loan Board interest charges		2	3	0	6	TREAT (Mitigate to reduce risk, controls)	Rerun business plan, with senstitivities, to understand interest rate risk impact, keep a live exit strategy	2	2		4	
2	Changes in national or local priorities and policies restrict RBC's ability to fund		2	3	0	6	TERMINATE (eliminate risk)	Re run business plan to understand impact. Consider alternative funding sources. Consider disposals and exit strategy.	2	2		4	
4	Reduced rental values - including risk of introduction of rent controls		2	3	0	6	TERMINATE (eliminate risk)	Consistent monitoring of rental market and business plan to determine if sale of property is appropriate.	2	2		4	
5	Reduced capital growth rate		1	2	0	2	TERMINATE (eliminate risk)	Have a live exit strategy in place, and review continued investment appetite	1	1		1	
6	Repairs costs rising		3	3	0	9	TREAT (Mitigate to reduce risk, controls)	A good understanding of the condition of the property in the portfolio and age and replacement date of building elements Keep under review to determine whether sale of property is appropriate. Tender repairs contract regularly.	3	2		6	

Appendix 3

7	Increase in construction costs	2	3	ł	e	TERMIN- ATE (eliminate risk)	Effective scheme management with appropriate gateways Re planning business plan to understand impact. Effective procurement of construction contracts. Consider disposals and exit strategy, if costs will not be covered by rents	2	2	4
8	Poor project management leading to cost increases/delays/	3	3	0	ç	TREAT (Mitigate to reduce risk, controls)	Assess need for external project management expertise. Thoroughly risk assess project prior to commencement and during construction period. Be clear about contractural responsibilities and include provision in scheme costs for client variations or do not permit client changes once contract is signed	3	2	6
9	Business plan not performing as expected	2	3	0	e	TREAT (Mitigate to reduce risk, controls)	Review underlying assumptions, and assess if relevant in current climate, rerun with sensitivities to provide options , and implement stragetic changes	2	2	4
10	Changes to taxation, corporation tax, SDLT, VAT	2	3	0	e	TREAT (Mitigate to reduce risk, controls)	Take advice as to options to change buisness model to mitigate imapct of taxation changes	2	2	4
11	Expansion opportunities limited	1	3	0		TREAT (Mitigate to reduce risk, controls)	Review underlying assumptions, and assess if relevant in current climate, rerun with sensitivities to provide options , and implement stragetic changes	1	2	2
Pack	Limited capacity to deliver programme - skills and expertise	3	3	0	ç	TREAT (Mitigate to reduce risk, controls)	Consider costs of acquiring additional staff with relevant skills, training options, use of consultants. Re run business plan with these additional costs and adjust business plan outcomes.	2	2	4
ick Page 67										

Pack Page	Operational risks - bad debts, damage to property, voids	3	3	۰ ۶	9	TREAT (Mitigate to reduce risk, controls)	Specify rigorously and employ a suitably qualified managing agent. Careful tenant selection. Tenant support.	2	2		4	
89										_		_

Appendix 4

Housing data sheet

Last updated: March 2020 Produced by: Strategy, Performance and Partnerships Contact: policy@rushmoor.gov.uk

Summary – A higher percentage of people rent in Rushmoor than in the surrounding areas. Rushmoor has a higher percentage of lower Council Tax band properties than its geographical neighbours and lower average house prices. In 2019, the mean average house price in Rushmoor was £312,155, which is a 3.5% increase from £301,724 in 2018. The median average house price was £298,000 in 2019, which is a 1% increase from £295,000 in 2018. On average, it is cheaper to rent in Rushmoor than in the surrounding local authority areas.

Tenure

In 2011, the Census showed that Rushmoor had 36,344 households. 63.5% of these households owned their home, 16.3% were rented from social landlords (Housing Associations) and 17.6% were privately rented. Also, 1.8% of households were living in shared ownership properties (part owned and part rented) and 0.8% of households were living rent free. The following table shows the tenure of households in Rushmoor and the surrounding areas.

2011 Census	Rushmoor	England	Surrey Heath	Guildford	Waverley	Hart
Number of	36,344	-	33,546	53,973	49,280	35,510
households						
Owned	63.5%	63.3%	76.8%	68.8%	73.7%	78.1%
Rented privately	17.6%	16.8%	12.1%	15.8%	11.3%	12.1%
Rented from social landlords	16.3%	17.7%	9.2%	12.8%	12.3%	7.7%
Shared ownership	1.8%	0.8%	0.8%	1.3%	1.0%	1.1%
Living rent free	0.8%	1.3%	1.0%	1.3%	1.75	1.0%

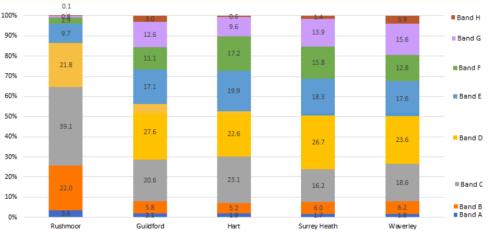
(Source: Office for National Statistics 2011 Census)

Rushmoor has lower percentages of households that own their own house and a higher percentage that rent from social landlords, than the surrounding areas. However, tenure in Rushmoor is similar to England.

Types of housing in Rushmoor

As of the 31st of March 2019 there were 40,360 Council Tax properties in Rushmoor. The following chart shows the percentage of dwellings in each Council Tax band for Rushmoor and Rushmoor's surrounding local authority areas, in order of the highest percent of band D properties and below. Band D is the base at which Council Tax in an area is set, the amount reduces towards band A and increased towards band H. A higher percentage of housing in Rushmoor is at the lower end of the property market.





Percentage of dwellings in each Council Tax band in order of the highest to lowest percentage of band D properties and below

(Source: VOA https://www.gov.uk/government/statistics/council-tax-stock-of-properties-2019)

In 2019, 86.5% of Rushmoor properties were in band D or below. This is a higher percentage than the South East (which is 71.5% band D and below), and a higher percentage than England as a whole (which is 81.2% band D and below). The table above clearly shows that Rushmoor has a higher percentage of lower band dwellings (band A to D) than its surrounding local authorities, suggesting a higher percentage of smaller dwellings.

House prices

The following table shows the average house prices for Rushmoor and the surrounding areas. The data is the price paid data from the Land Registry for 2019, it shows that the mean average house price in Rushmoor is £312,155 and the median average house price is £298,000. The data includes the sale price of shared ownership properties, which are a lower amount as they are a percentage of the total price.

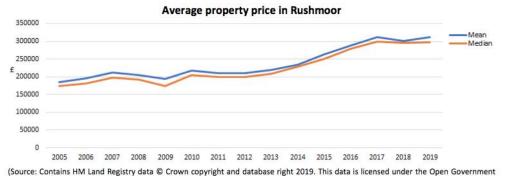
January to December 2019	Mean house price	Median house price
Rushmoor	£312,155	£298,000
Surrey Heath	£469,396	£411,750
Guildford	£533,734	£425,000
Waverley	£547,752	£450,000
Hart	£445,400	£395,000

(Source: Contains HM Land Registry data © Crown copyright and database right 2019. This data is licensed under the Open Government Licence v3.0. <u>https://www.gov.uk/government/statistical-data-sets/price-paid-data-downloads</u>)

The mean and the median house price is lower in Rushmoor than in the surrounding areas, this reflects the higher percentage of properties in lower Council Tax Bands in Rushmoor.

Average price over time

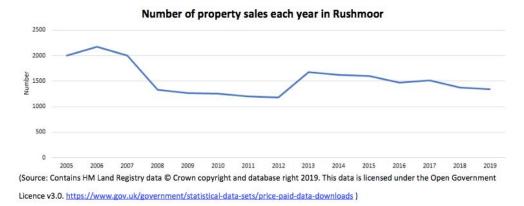
The mean average house price in Rushmoor was £312,155 in 2019, which is a 3.5% increase from £301,724 in 2018. The median average house price was £298,000 in 2019, which is a 1% increase from £295,000 in 2018. The following chart shows the average property price over the past 14 years, clearly showing the impact of the recession on house prices in 2009.



Licence v3.0. <u>https://www.gov.uk/government/statistical-data-sets/price-paid-data-downloads</u>)

Number of sales

The following chart shows the number of property sales each year.



Between 1st Jannuary 2019 and 31st December 2019 there were 1,345 houses sales, comprising of 398 sales of terrace houses, 384 sales of semi-detached houses, 348 sales of flats, and 215 sales of detached houses.

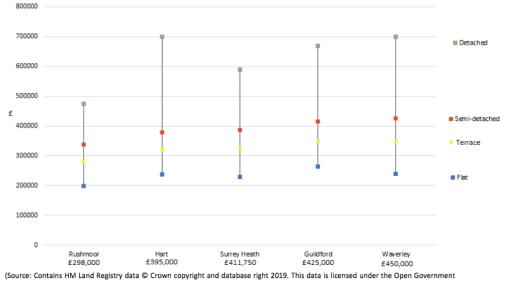
Type of property

The following table shows the average price for each property type for Rushmoor and by town. Farnborough properties appear to be slightly more expensive than Aldershot properties.

Median (Mean)	Rushmoor	Aldershot	Farnborough
Flat	£198,800 (£195,543)	£186,000 (£186,265)	£210,000 (£204,899)
Terrace	£285,500 (£292,794)	£280,000 (£289,319)	£292,500 (£295,179)
Semi-detached	£337,000 (£340,069)	£327,500 (£333,098)	£340,000 (£345,905)
Detached	£475,000 (£486,892)	£472,750 (£470,138)	£475,000 (£495,684)
(Source: Contains HM Land R	egistry data © Crown copyright and da	tabase right 2019. This data is licer	sed under the Open Government

Licence v3.0. https://www.gov.uk/government/statistical-data-sets/price-paid-data-downloads)

The following chart shows the median house price by property type, in Rushmoor and the surrounding local authorities. The largest difference in house price is for detached properties, there is much less of a difference in the average price of flats.



2019 median house prices by type of property, in Rushmoor and the surrounding local authorities

Licence v3.0. https://www.gov.uk/government/statistical-data-sets/price-paid-data-downloads)

Affordability

The following table shows the ratio between the median house price (price paid) January – December 2019, and the median work based earning and the median resident based earnings.

2019 Ratio	Using resident based earnings	Using work based earnings
Rushmoor	9.5	8.5
Surrey Heath	12.2	12.5
Guildford	13.9	15.8
Waverley	13.9	18.8
Hart	12.1	12.2

(Source: NOMIS http://www.nomisweb.co.uk/reports/Imp/la/1946157308/report.aspx?town=rushmoor and Contains HM Land Registry data © Crown copyright and database right 2019. This data is licensed under the Open Government Licence v3.0.

 $\underline{https://www.gov.uk/government/statistical-data-sets/price-paid-data-downloads)}$

Rushmoor appears more affordable than surrounding authorities using the work based earnings and using the resident based earnings.

Average rental prices

The table below shows the average median monthly rental prices for residential properties in Rushmoor and the surrounding local authority areas.

1April 2018 to 31 March 2019	Room	Studio	1 bedroom	2 bedrooms	3 bedrooms	4 or more bedrooms	Summary of monthly rents
Rushmoor	£433	£608	£725	£900	£1,195	£1,495	£825
Surrey Heath	£495	£520	£798	£975	£1,250	£1,900	£990
Guildford	£575	£825	£925	£1,250	£1,550	£2,400	£1,285
Waverley	£550	£713	£850	£1,050	£1,350	£2,000	£1,100
Hart	£550	£695	£790	£950	£1,250	£1700	£985

(Source: Valuation Office Agency https://www.gov.uk/government/collections/private-rental-market-statistics)

On average, it is cheaper to rent in Rushmoor than in the surrounding local authority areas. If the average rental price was calculated for a whole year, the data would show that the average yearly cost of renting a property in Rushmoor is £9,900.

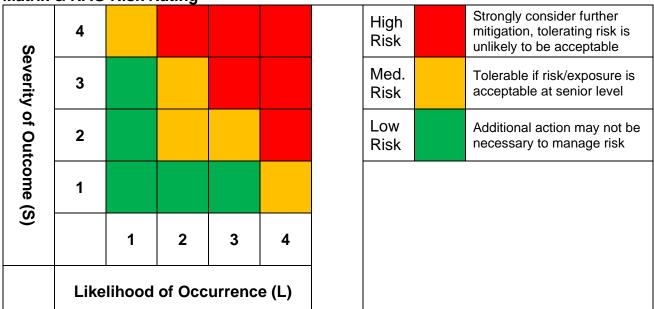
The average rental price in Rushmoor in 2018/19, from a private registered provider of social housing is £110.36 a week, which works out at £5,739 a year. (Source: Department of Communities and Local Government <u>https://www.gov.uk/government/statistical-data-sets/live-tables-</u>

on-rents-lettings-and-tenancies

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APPENDIX 3

Council Risk register RHLtd



Matrix & RAG Risk Rating

Rating Consistency Guidance

	Likelihood of Occurrence (L)	Severity of Outcome (S)
1	Very unlikely Very unlikely to occur, (no history or near misses etc). Less than 5% probability.	Minor Risk to specific role. Legal action unlikely. No significant illness or injury. Negative customer complaint. Financial impact negligible.
2	Unlikely Unlikely but may occur (may have happened, but not within past 5 years). Is not expected to happen in next 5 years, less than 25% probability	Moderate Risk to normal continuation of service. Legal action possible but defendable. Short term absence/minor injury. Negative customer complaints widespread. Financial impact manageable within existing Service budget.
3	Likely Likely to occur (or already happened in the past 2 to 5 years). Is expected to happen in the next 2 to 5 years, 25 - 50% probability	Significant Partial loss of service. Legal action likely. Extensive injuries or sickness. Negative local publicity. Significant fine. Financial impact manageable within existing Corporate budget - but not Service.
4	Very likely Very likely to occur (or has already happened in the past year), may occur frequently. Is expected to happen in the next year, more than 50% probability	Major Total loss of service. Legal action likely & difficult to defend. Death or life threatening. Negative National publicity. Imprisonment. Financial impact not manageable within existing funds.

യ സ RiskRegister : RBC Risks connected with Rushmoor Homes Ltd

P age 7 Ri s R Title	Suitable for Public Register Y / N	Risk Type: Service (S) Escalated Service (ES) Standing Corp. (SC) Strategic (ST)	Risk Owner	Risk Description & Potential Outcomes (reasonable worst-case scenario)	Existing Controls / Mitigation	Additional Mitigation Planned – including Timelines/Deadlines	Risk Score		Risk Category
							L	S	/ RAG Rating
RHLtd fails to complete its developments on time and its ability to repay loans and interest is compromised.	Y	ST	TM	Income stream from RHLtd lower than expected with impact on Council finances.	Review RHLtd to ensure it is regularly monitoring its performance and reporting as required to RBC. Review with RHLtd its financial model to ensure appropriate sensitivity testing of RHLtd's programme. Ensure that staffing resources supporting RHLtd from the Council are provided and as part of reporting consider whether RHLtd has adequate arrangements in place to deliver its programme.	Housing Company model to be reviewed to provide cashflow forecasting and performance measures for better monitoring	2	3	
RHLtd's extent and pace of	Y	ST	ТМ		Review RHLtd to ensure it is regularly monitoring	Housing Company model to be reviewed to	3	2	

delivery of development is not in accordance with the Business Plan leading to lower borrowing than expected and income to the Council is reduced.				its performance and reporting as required to RBC. Review with RHLtd its financial model to ensure appropriate sensitivity testing of RHLtd's programme. Ensure that staffing resources supporting RHLtd from the Council are provided and as part of reporting consider whether RHLtd has adequate arrangements in place to deliver its programme.	provide cashflow forecasting and performance measures for better performance monitoring.			
RHLtds operational performance does not meet the Business Plan and it is not able to meet loan and interest repayments	Y	ST	TM	RHLtds operational performance does not meet the Business Plan and it is not able to meet loan and interest repayments	Housing Company model to be reviewed to provide cashflow forecasting and performance measures for better performance monitoring.	2	3	
RHutd performs baddy against its Bustness Plan and ts	Y	ST	TM	Review RHLtd to ensure it is regularly monitoring its performance and reporting as required to	Housing Company model to be reviewed to provide cashflow forecasting and	2	3	

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pe				RBC.	performance measures			
protected				Review with RHLtd its	for better performance			
re yment of				financial model to	monitoring.			
load s means that				ensure appropriate				
it can no longer				sensitivity testing of				
meet the				RHLtd's programme is in				
test for being a				place.				
going concern				Ensure that staffing				
				resources supporting				
				RHLtd from the Council				
				are provided and as part				
				of reporting consider				
				whether RHLtd has				
				adequate arrangements				
				in place to deliver its				
				programme.				
				Ensure Exit Plan is up to				
				date and can be				
				implemented if				
				necessary				
RBCs ability to	Y	ST	ТМ	Monitor Government	Housing Company model			-
borrow from the				thinking and guidance to	to be reviewed to			
Public Works				ensure any changes that	provide cashflow			
Loan Board to				might impact lending to	forecasting and			
finance RHLtd is				RHLtd are identified as	performance measures			
compromised.				early as possible.	for better performance	2	3	
				Consider if changes are	monitoring.			
				proposed their potential				
				impact on lending to				
				RHLtd in the context of				
				the Council's overall				

					Treasury Management strategy and needs. Review with RHLtd alternative funding approaches and the viability of RHLtd and delivery of its programme with any alternative sources of funding. If a viable way forward is not feasible work with RHLtd on delivery of its exit strategy.				
RHLtd requires additional funding to allow it to complete developments and realise funds to repay existing loans.	Y	ST	ТМ		Making sure RHLtd is staffing adequately to meet its programme timelines. Making sure RBC has sufficient capacity to deal with RHLtd matters as required. Making sure RHLtd is regularly monitoring its performance and reporting as required to RBC. Consider if sales of existing RHLtd property could meet the funding gap	Housing Company model to be reviewed to provide cashflow forecasting and performance measures for better performance monitoring.	2	3	
Page 79				5					

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ck Page 80		Assess whether additional funding can be repaid by sales of the developments for which funding is being sought.